

Financial Report

Year Ended May 31, 2023

Financial Report

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Independent Auditor's Report

The Honorable Mayor and Board of Trustees of the Village of Rockville Centre, New York

Report on the Audit of the Financial Statements

Opinions

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Incorporated Village of Rockville Centre, New York (Village), as of and for the year ended May 31, 2023, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village, as of May 31, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Village and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

Auditor's Responsibilities for the Audit of the Financial Statements - Continued

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
 fraud or error, and design and perform audit procedures responsive to those risks.
 Such procedures include examining, on a test basis, evidence regarding the amounts and
 disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis and the required supplementary information listed in the accompanying table of contents on pages 4 to 12 and 56 to 59, respectively, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village's basic financial statements. The combining and individual non-major fund financial statements on pages 60 and 61 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual non-major fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.



The Honorable Mayor and Board of Trustees Incorporated Village of Rockville Centre, New York Page 3

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 17, 2024 on our consideration of the Village's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Village's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Village's internal control over financial reporting and compliance.

BST+CO.CPAs, LLP

Latham, New York January 17, 2024



Management's Discussion and Analysis May 31, 2023

As management of the Incorporated Village of Rockville Centre, New York ("Village" or "primary government"), we offer readers of the Village's financial statements this narrative overview and analysis of the financial activities of the Village for the year ended May 31, 2023. Please read it in conjunction with the Village's financial statements.

Financial Highlights

- The combined liabilities and deferred inflows of resources of the Village exceeded its assets and
 deferred outflows of resources by \$37,053,841 at May 31, 2023, an increase in net position of
 \$900,784. The Village's governmental activities net position increased \$1,378,960, while its
 business-type activities decreased \$478,176. Significant factors causing the increase in net
 position include State and Federal Grant Funding of approximately \$4.2 million that was invested
 in capital projects.
- As of May 31, 2023, the Village's governmental funds reported combining ending fund balances of \$27,230,319, an increase of \$3,083,393 from the prior year. The increase in total fund balance is related to the surplus of revenues over expenditures in the General Fund, and debt proceeds and grants in excess of project expenditures in the Capital Projects Fund.
- At year end, the Village's total fund balance for the General Fund was \$16,811,892, an increase of \$930,531 from the prior year. The unassigned fund balance for the General Fund is \$13,813,730, which represents 28% of annual expenditures and other financing uses.
- The Village's total bonded debt (inclusive of general obligation bonds and bond anticipation notes ("BANs") accounted for as short-term and long-term debt was \$64,865,000 (exclusive of unamortized premium on bonds), of which \$35,818,105 relates to governmental activities and \$29,046,895 relates to business-type activities.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Village's basic financial statements, which are comprised of three components: government-wide financial statements; fund financial statements and notes to financial statements. This report also contains required supplementary information and other supplementary information in addition to the basic financial statements.

Government-Wide Financial Statements

The government-wide financial statements are designed to provide the reader with a broad overview of the Village's finances, in a manner similar to private-sector business.

The statement of net position presents information on all of the Village's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the difference reported as net position. This combines and consolidates the Village's current financial resources with capital assets and long-term obligations. The purpose of this statement is to give the reader an understanding of the Village's total net worth. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Village is improving or deteriorating.

Management's Discussion and Analysis May 31, 2023

Overview of the Financial Statements - Continued

Government-Wide Financial Statements - Continued

The statement of activities presents information showing changes in the Village's net position during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (for example, uncollected taxes, earned but unused vacation leave and other postemployment benefit obligations).

The Village's government-wide financial statements include both the governmental and business-type activities of the Village itself. Each of the government-wide financial statements distinguish functions of the Village that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities).

- Governmental Activities: The Village's basic services are reported here, including general
 government support; public safety; health; transportation; economic opportunity and development;
 culture and recreation, and home and community services. Property taxes, mortgage taxes,
 payments in lieu of taxes, sales taxes, franchise fees, fines, and state and federal grants finance
 these activities. The Village also charges fees to customers to help cover costs of certain services
 it provides.
- <u>Business-Type Activities</u>: The Village charges a fee to customers to help cover all or most the
 costs of certain services it provides. The Village's water and electric activities are reported within
 the business-type activities.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Village, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Village can be divided into two categories: governmental funds and proprietary funds.

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as balances of spendable resources available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Management's Discussion and Analysis May 31, 2023

Overview of the Financial Statements - Continued

Fund Financial Statements - Continued

Governmental Funds - Continued

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Village's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Village maintains five individual governmental funds: the General Fund, Capital Projects Fund, Community Development, Section 8 Housing and Debt Serve. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund and the Capital Projects Fund, both of which are considered to be major funds, the remaining three funds are aggregated and reported in the Non-Major Governmental Funds column as part of the Other Aggregate Information opinion unit.

The Village adopts annual budgets for the General Fund. Budgetary comparison statements have been provided for the General Fund to demonstrate compliance with its budget.

Proprietary Funds

The Village maintains two Enterprise Funds: the Water Fund and Electric Fund, and one internal service fund. Enterprise Funds are used to report the same functions presented as the business-type activities in the government-wide financial statements. The Internal Service Fund is consolidated into the governmental activities' opinion unit in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Water Fund and Electric Funds, both of which are considered to be major funds of the Village. The Internal Service Fund is included in the Other Aggregate Information opinion unit.

Notes to Financial Statements

The notes to financial statements are an integral part of those statements and provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Management's Discussion and Analysis May 31, 2023

Government-Wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position.

		May 31, 2023			May 31, 2022	
	Governmental Activities	Business-Type Activities	Total	Governmental Activities	Business-Type Activities	Total
Current assets Noncurrent assets	\$ 35,891,578 81,720,751	\$ 25,186,319 85,079,545	\$ 61,077,897 166,800,296	\$ 38,666,583 78,980,379	\$ 20,657,742 88,433,988	\$ 59,324,325 167,414,367
Total assets	117,612,329	110,265,864	227,878,193	117,646,962	109,091,730	226,738,692
Deferred Outflows of Resources	30,485,077	4,220,909	34,705,986	37,926,599	5,402,315	43,328,914
Current liabilities Non-current liabilities	11,066,164 172,804,010	8,830,260 45,628,736	19,896,424 218,432,746	18,253,338 166,655,403	7,677,737 43,862,897	25,931,075 210,518,300
Total liabilities	183,870,174	54,458,996	238,329,170	184,908,741	51,540,634	236,449,375
Deferred Inflows of Resources	54,349,646	6,959,204	61,308,850	62,166,194	9,406,662	71,572,856
Net position Net investment in capital assets Restricted Unrestricted (deficit)	56,075,472 2,583,487 (148,781,373)	55,307,662 - (2,239,089)	111,383,134 2,583,487 (151,020,462)	57,379,920 2,455,419 (151,336,713)	56,888,261 - (3,341,512)	114,268,181 2,455,419 (154,678,225)
Total net position (deficit)	\$ (90,122,414)	\$ 53,068,573	\$ (37,053,841)	\$ (91,501,374)	\$ 53,546,749	\$ (37,954,625)

Total assets and deferred outflows of resources of the Village's governmental activities, as of May 31, 2023 were \$117,612,239 and \$30,486,077, respectively. Total liabilities and deferred inflows resources as of May 31, 2023 and were \$183,870,174 and \$54,349,646, respectively. This results in a net deficit balance of \$90,122,414 at May 31, 2023, which improves the Village's governmental activities net deficit position by \$1,378,960 compared to the net deficit position at May 31, 2022. Of the Village's governmental activities net deficit position, \$56,075,472 represents its net investment in capital assets, \$2,583,487 is restricted for various purposes; leaving a \$148,781,373 unrestricted deficit net position.

Total assets and deferred outflows of resources of the Village's business-type activities, as of May 31, 2023, were \$110,265,864 and \$4,220,909, respectively. Total liabilities and deferred inflows resources as of May 31, 2023 were \$54,458,996 and \$6,959,204, respectively. This results in a net position of \$53,068,573 at May 31, 2023, which decreases the Village's business-type activities net position by \$478,176 compared to the net position at May 31, 2022. Of the Village's business-type activities net position balance, \$55,307,662 represents its net investment in capital assets; leaving \$2,239,089 as unrestricted net deficit.

The deficit balances of unrestricted net position in both the governmental activities and business-type activities do not necessarily indicate fiscal stress. The deficit exists primarily due to non-current liabilities which include compensated absences, other postemployment benefit (OPEB) obligations, payments due to length of service award program participants, claims and judgments, tax certiorari payables, bond anticipation notes and general obligation bonds of which proceeds are used to procure capital assets and pay tax certioraris and claims and judgments that will be funded through future budgetary appropriations when they become payable.

The Village's combined net investment in capital assets of \$111,383,134 as of May 31, 2023, reflects its investment in capital assets (e.g., land, buildings, machinery and equipment, intangibles, and infrastructure); less any related debt used to acquire those assets that remain outstanding. The Village uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending.

Management's Discussion and Analysis May 31, 2023

Government-Wide Financial Analysis - Continued

The Village's combined net position increased in the current year primarily due to surpluses generated in the general fund and water fund as well as significant Federal and State grant funding received for capital related projects. The Village also recorded reduced expenses in the government-wide financial statements due to the favorable performance of the New York State and Local Employees' Retirement System and reductions in OPEB due to changes in the interest rate environment.

The analysis below provides detail of the results of operations of the governmental and business-type activities for the years ended May 31, 2023 and May 31, 2022, respectively:

	May 31, 2023				May 31, 2022	
	Governmental Activities	Business-Type Activities	Total	Governmental Activities	Business-Type Activities	Total
Program revenues Charges for services Operating grants and contributions Capital grants and contributions Total program revenues	\$ 8,183,621 3,628,978 5,093,988 16,906,587	\$ 34,854,950 - 5,679 34,860,629	\$ 43,038,571 3,628,978 5,099,667 51,767,216	\$ 7,549,884 3,172,479 17,649,867 28,372,230	\$ 36,481,076 - 407,529 36,888,605	\$ 44,030,960 3,172,479 18,057,396 65,260,835
General revenues	37,855,816	327,498	38,183,314	36,672,470	16,546	36,689,016
Total revenues	54,762,403	35,188,127	89,950,530	65,044,700	36,905,151	101,949,851
Program expenses General government support Public safety Health Transportation Economic opportunity and development Culture and recreation Home and community services Interest Water Electric	7,999,492 22,460,462 112,431 7,933,994 4,731,002 5,520,784 6,153,355 1,089,460	- - - - - 5,321,112 27,727,654	7,999,492 22,460,462 112,431 7,933,994 4,731,002 5,520,784 6,153,355 1,089,460 5,321,112 27,727,654	6,321,998 21,454,832 96,978 5,984,928 4,253,171 4,830,832 5,752,771 600,990	- - - - - 4,405,049 25,865,812	6,321,998 21,454,832 96,978 5,984,928 4,253,171 4,830,832 5,752,771 600,990 4,405,049 25,865,812
Total expense	56,000,980	33,048,766	89,049,746	49,296,500	30,270,861	79,567,361
TRANSFERS	2,617,537	(2,617,537)		2,544,779	(2,544,779)	
Change in net position	1,378,960	(478,176)	900,784	18,292,979	4,089,511	22,382,490
Net position (deficit), beginning of year,	(91,501,374)	53,546,749	(37,954,625)	(109,794,353)	49,457,238	(60,337,115)
Net position (deficit), end of year	\$ (90,122,414)	\$ 53,068,573	\$ (37,053,841)	\$ (91,501,374)	\$ 53,546,749	\$ (37,954,625)

The key elements of the change in governmental-wide revenue are as follows:

- Government-wide program revenues decreased, primarily as a result of significant capital related grants from the Community Development Block Grant – Disaster Recovery program received in 2022.
- Government-wide general revenues increased by \$1,183,346 from the previous year mainly due to increased real property taxes and non-property tax items.

The key elements of the change in government-wide expenses are as follows:

 Government-wide expenses increased due to changes in the net pension liability offset by improvements in the change in other postemployment benefits. The Village also incurred more depreciation expense attributed to the additional capital assets. Changes in compensated absences adversely impacted net position by approximately \$1 million.

Management's Discussion and Analysis May 31, 2023

Financial Analysis of the Village's Funds

As noted earlier, the Village uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the Village's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Village's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

The General Fund is the chief operating fund of the Village. At the end of the current year, unassigned fund balance was \$13,813,730, representing 82% of the total General Fund balance of \$16,811,892. Two useful measures of liquidity are the percentage of unassigned fund balance to total expenditures and total fund balance to total expenditures. At the end of the current year, the General Fund showed a 28% unassigned fund balance to total expenditures and other financing uses and a 34% total fund balance to total expenditures and other financing uses.

The key elements that led to the increase in fund balance are as follows:

- Total revenues exceeded budget by approximately \$2.6 million, with virtually every revenue type showing a favorable outcome.
- Total expenditures fell below budget by approximately \$791 thousand, with virtually every expenditure type showing a favorable outcome.
- The 2023 budget called for the appropriation of approximately \$2.5 million in fund balance to finance the budget, which was not necessary given the positive budgetary results noted above.

At May 31, 2023, the Capital Projects Fund had a fund balance of \$9,064,796, which is restricted for future investments in capital related activities.

Other Governmental Funds include the financial activity of the Community Development, Section 8 Housing, and Debt Service Fund. The Community Development Fund was reliant on a \$96,072 transfer from the General Fund to balance its budget. The Section 8 Fund received and disbursed approximately \$3 million in Federal Funds as part of its Housing Choice Voucher program. The Debt Service Fund was financed through a transfer from the General Fund of \$3.1 million, which was used to pay an equal amount of bond principal and interest

Proprietary Funds

The Village's proprietary fund financial statements provide the same type of information found in the government-wide financial statements, but with certain additional detail.

As of May 31, 2023, the Water Fund's net position was \$32,548,188, an increase of \$701 thousand in comparison to May 31, 2023. The Water Fund's cash position increased \$285 thousand when compared to the prior year. Cash flows from operations of \$3,109,206 were used towards the Water Fund's \$2,169,800 in debt service. BAN proceeds of \$2 million provided capital for the \$2,180,477 in capital additions.

Management's Discussion and Analysis May 31, 2023

Financial Analysis of the Village's Funds - Continued

Proprietary Funds - Continued

As of May 31, 2023, the Electric Fund's net position was \$20,520,385, a decrease of \$1,179,656 from the prior year. The Electric Fund's cash position increased \$7,119,899, largely due to cash flows from operations that included changes in regulatory assets and liabilities of \$3.3 million, the return of NYSIO security deposit of \$1.9 million, decreases in accounts receivable of \$1.7 million and operating income of \$1.1 million.

General Fund Budgetary Highlights

As previously noted, the General Fund's actual results favored positively to the budget adopted by the Village Board of Trustees. Virtually all revenue types exceeded budgeted amounts, except for State aid, which fell below budget due to the timing of various projects.

The Village's actual expenditures fell below budget by \$791 thousand. All of the Village's governmental functions were under budget. Employee benefits showed the most favorable results, coming in \$714 thousand under budget, whereas public safety exceeded its budget by \$258 thousand, primarily driven by personnel service expenditures.

Capital Assets and Debt Administration

Capital Assets

The Village's investment in capital assets for governmental activities and business-type activities at May 31, 2023 was \$81,720,751 and \$85,079,545, respectively. This investment in capital assets includes land, buildings, improvements, machinery and equipment, construction-in-progress, and infrastructure (roads, curbs, sidewalks, drainage, sewer, and water systems) and intangible assets.

During the year ended May 31, 2023, the Village's major capital expenditures were as follows:

•	Lister Park	\$ 1,761,121
•	Smith Pond	1,135,222
•	Village Hall HVAC	1,981,932
•	Road Improvements	1,481,377

Within the business-type activities, the Village invested an additional \$2.2 million in water infrastructure and \$942 thousand into its electrical system. Water system investments include water main replacements, improvements to the well system and various pieces of equipment. Electric capitals investments covered all facets of the system. The most significant components were conduits and equipment associated with streetlights in the amount of \$538 thousand.

Management's Discussion and Analysis May 31, 2023

Capital Assets and Debt Administration - Continued

Capital Assets - Continued

A summary of the Village's capital assets is as follows:

	May 31, 2023			May 31, 2022			
	Governmental Activities	Business-Type Activities	Total	Governmental Activities (Restated)	Business-Type Activities	Total	
Land Buildings and improvements Machinery and equipment Infrastructure Construction-in-progress Accumulated depreciation	\$ 4,576,378 26,709,223 19,431,510 54,449,016 29,338,449 (52,783,825)	\$ 375,885 \$ 42,407,596 72,654,219 21,031,525 2,898,571 (54,288,251) (4,952,263 69,116,819 92,085,729 75,480,541 32,237,020 107,072,076)	\$ 4,576,378 24,917,724 19,683,474 53,024,565 24,016,608 (49,450,273)	\$ 375,885 42,391,126 71,595,871 21,031,525 1,049,042 (51,042,200)	\$ 4,952,263 67,308,850 91,279,345 74,056,090 25,065,650 (100,492,473)	
Total	\$ 81,720,751	\$ 85,079,545 \$	166,800,296	\$ 76,768,476	\$ 85,401,249	\$ 162,169,725	

The Village has a board approved 5-year capital improvement plan which allows for the continued improvements to infrastructure, buildings, and equipment. The Village finances most of these improvements with bond anticipation notes and general obligation bonds.

Additional information on the Village's capital assets can be found in Note 4 in the notes to the financial statements.

Long-Term Debt

The Village has the power to contract indebtedness for any purpose so long as the principal amount thereof, subject to certain limited exceptions, does not exceed seven percent of the average full valuation of taxable real estate of the Village, and is subject to certain enumerated exclusions and deductions such as the electric plant and water facilities.

The constitutional method for determining full valuation is calculated by taking the assessed valuation of taxable real estate as shown upon the latest completed assessment roll and dividing the same by the equalization rate as determined by the State Board of Equalization and Assessment. The State Legislature is required to prescribe the manner by which the ratio is determined. Average full valuation is determined by taking the sum of the full valuation of the last completed assessment roll and the four preceding assessment rolls and dividing such sum by five. The percentage of debt-contracting power exhausted as of May 31, 2023 was 14.16%.

A summary of activity for outstanding debt for the Village for the year ended May 31, 2023 is as follows:

	Governmental Activities		Business-Type Activities		Total	
	2023	2022	2023	2022	2023	2022
General Obligation Bonds	\$ 26,343,105	\$ 20,650,618	\$ 25,046,895	\$ 24,909,382	\$ 51,390,000	\$ 45,560,000
Bond anticipation notes	9,475,000	12,000,000	4,000,000	3,000,000	13,475,000	15,000,000
	\$ 35,818,105	\$ 32,650,618	\$ 29,046,895	\$ 27,909,382	\$ 64,865,000	\$ 60,560,000

Standard and Poors has assigned a credit rating of "Aaa" to the Village. Additional information on the Village's debt activity can be found in Note 5 in the notes to the financial statements.

Management's Discussion and Analysis May 31, 2023

Economic Factors and Next Year's Budget and Rates

The Village has adopted a budget for the 2023-2024 fiscal year, which factors in inflation and other adjustments to revenues and expenditures as well as prior year positive and negative fund balances. The 2022-2023 budget includes an overall increase in real property tax revenues from the prior year of 2.0% for the Village's governmental activities.

Chapter 97 of the Laws of 2011 (the "Tax Cap Law") was enacted on June 24, 2011 and took effect for the 2012 budget year. The Tax Cap Law limits annual increases in the Village's overall real property tax to no more than the lesser of 2.00% or the rate of inflation. Certain increases to the tax levy are excluded from the limitations imposed by the Tax Cap Law including exclusions for certain expenditures for retirement system contributions and tort judgments payable by the Village. In addition, the Village Board may override the limitations if the Village Board enacts, by vote of at least sixty percent of the voting power of the Village Board, a local law to override such limit for the upcoming budget year. The Tax Cap Law does not provide exclusion for debt service on general obligations issued by the Village. Accordingly, the Village has taken the appropriate steps to override the applicable tax cap for the 2023-2024 fiscal year.

Requests for Information

This financial report is designed to provide citizens, taxpayers, customers, and investors and creditors with a general overview of the finances of the Village and to demonstrate the Village's accountability with the money it receives. Questions or additional information regarding this report can be directed to:

Comptroller's Office 1 College Place Rockville Centre, NY 11570

Government-Wide Financial Statements Statement of Net Position

	Governmental	May 31, 2023 Business-Type	
	Activities	Activities	Total
ASSETS			
		.	.
Cash and cash equivalents, unrestricted	\$ 20,855,531	\$ 14,425,829	\$ 35,281,360
Cash and cash equivalents, restricted	13,054,284	-	13,054,284
Service award program assets Receivables	566,003	-	566,003
Taxes, net	102,630		102,630
Accounts, net	7,711	6,785,631	6,793,342
State and Federal aid	451,978	0,700,001	451,978
Due from other governments	522,862	-	522,862
Internal balances	(553,875)	553,875	522,002
Prepaid expenses	884,454	125,154	1,009,608
Inventories	-	3,295,830	3,295,830
Capital assets, net of accumulated depreciation		-,,	-,,
Nondepreciable	33,914,827	3,274,456	37,189,283
Depreciable	47,805,924	81,805,089	129,611,013
TOTAL ASSETS	117,612,329	110,265,864	227,878,193
DEFERRED OUTFLOWS OF RESOURCES	30,485,077	4,220,909	34,705,986
TOTAL ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	148,097,406	114,486,773	262,584,179
LIABILITIES			
Accounts payable and accrued expenses	3,595,220	1,225,470	4,820,690
Accrued interest payable	441,140	377,656	818,796
Unearned revenues	1,595,524	908,276	2,503,800
Customer deposits	1,364,376	1,576,638	2,941,014
Regulatory liability	-	1,668,571	1,668,571
Noncurrent liabilities	4.000.004	2.072.640	7 440 550
Due within one year	4,069,904	3,073,649	7,143,553
Due in more than one year Compensated absences	10,678,214	2,591,495	13,269,709
BAN payable	9,475,000	4,000,000	13,475,000
Bonds payable	24,874,080	22,947,479	47,821,559
Claims payable	2,694,885	22,047,470	2,694,885
Net pension liability	18,505,321	2,742,081	21,247,402
Other postemployment benefits obligation	105,606,084	13,347,681	118,953,765
Length of service award program obligation	970,426		970,426
TOTAL LIABILITIES	183,870,174	54,458,996	238,329,170
DEFERRED INFLOWS OF RESOURCES	54,349,646	6,959,204	61,308,850
Net investment in capital assets Restricted for	56,075,472	55,307,662	111,383,134
Employee benefit accrued liability	1,269,320	_	1,269,320
Debt service	721,786	-	721,786
Police forfeiture	-	-	-
Housing choice voucher and economic development	592,381	_	592,381
Unrestricted (deficit)	(148,781,373)	(2,239,089)	(151,020,462)
TOTAL NET POSITION (DEFICIT)	\$ (90,122,414)	\$ 53,068,573	\$ (37,053,841)

Government-Wide Financial Statements Statement of Activities

	Year Ended May 31, 2023						
			Program Revenues	Net (Expense) R	Revenue and Chang	e in Net Position	
			Operating	Capital Grants			
Functions/Programs	Expenses	Charges for Services	Grants and Contributions	and Contributions	Governmental Activities	Business-Type Activities	Total
•	Expenses	00111003	Contributions		Activities	Activities	Total
Governmental Activities							
General government support	\$ 7,999,492	\$ 2,663,060	\$ 428,292	\$ 983,973	\$ (3,924,167)	\$ -	\$ (3,924,167
Public safety	22,460,462	64,844	-	-	(22,395,618)	-	(22,395,618
Health	112,431	110,104	=	-	(2,327)	=	(2,327
Transportation	7,933,994	-	-	900,288	(7,033,706)	-	(7,033,706
Economic opportunity and development	4,731,002	63,189	3,200,686	-	(1,467,127)	-	(1,467,127
Culture and recreations	5,520,784	1,793,451	-	3,209,727	(517,606)	-	(517,606
Home and community services	6,153,355	3,488,973	=	-	(2,664,382)	-	(2,664,382
Interest	1,089,460				(1,089,460)		(1,089,460)
Total Governmental Activities	56,000,980	8,183,621	3,628,978	5,093,988	(39,094,393)		(39,094,393)
Business-Type Activities							
Water fund	5,321,112	6,465,027	-	-	-	1,143,915	1,143,915
Electric fund	27,727,654	28,389,923		5,679		667,948	667,948
Total Business-Type Activities	33,048,766	34,854,950		5,679		1,811,863	1,811,863
Total Primary Government	\$ 89,049,746	\$ 43,038,571	\$ 3,628,978	\$ 5,099,667	(39,094,393)	1,811,863	(37,282,530)
		GENERAL REVE	NUES				
		Real property tax	kes and related items		34,750,733	=	34,750,733
		Nonproperty taxe			1,644,583	_	1,644,583
		Use of money ar			657,938	327,498	985,436
		Unrestricted stat			453,889	-	453,889
		Miscellaneous			348,673		348,673
		Total general r	evenues		37,855,816	327,498	38,183,314
		TRANSFERS			2,617,537	(2,617,537)	
		Change in net p	osition		1,378,960	(478,176)	900,784
		NET POSITION (E	DEFICIT) BEGINNING	G OF YEAR	(91,501,374)	53,546,749	(37,954,625)
		NET POSITION (E	DEFICIT) END OF YE	AR	\$ (90,122,414)	\$ 53,068,573	\$ (37,053,841)

Fund Financial Statements Balance Sheet - Governmental Funds

	Μ	lay	31,	2023
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	Major I	Funds	ds		
	·	Capital	Non-Major		
	General	Projects	Governmental		
	Fund	Fund	Funds	Elimination	Total
ASSETS					
Cash and cash equivalents, unrestricted	\$ 19,686,233	\$ -	\$ 764,184	\$ -	\$ 20,450,417
Cash and cash equivalents, restricted	1,269,320	11,148,389	636,575	-	13,054,284
Service award program assets	566,003	-	-	-	566,003
Receivables					
Taxes, net	102,630	-	-	-	102,630
Accounts, net	6,559	-	1,152	-	7,711
State and Federal aid	163,754	288,224	-	-	451,978
Due from other governments	417,327	-	105,535	-	522,862
Due from other funds	204,628	139,300	107,353	(451,281)	-
Prepaid expenditures	544,507	-	-	•	544,507
Total assets	\$ 22,960,961	\$ 11,575,913	\$ 1,614,799	\$ (451,281)	\$ 35,700,392
LIABILITIES					
Accounts payable	\$ 943,787	\$ 742,787	\$ 26,071	\$ -	\$ 1,712,645
Accrued expenses	1,843,860	-	-	-	1,843,860
Due to other funds	1,769,947	112	235,097	(451,281)	1,553,875
Unearned revenues	61,556	1,533,968	· -	-	1,595,524
Customer deposits	1,130,126	234,250	_	_	1,364,376
Total liabilities	5,749,276	2,511,117	261,168	(451,281)	8,070,280
DEFERRED INFLOWS OF RESOURCES					
Unavailable mortgage tax receivables	399,793				399,793
FUND BALANCES					
Nonspendable	544,507	-	-	-	544,507
Restricted	1,835,323	9,064,796	1,314,167	-	12,214,286
Assigned	618,332	-	39,464	_	657,796
Unassigned	13,813,730	-	-	-	13,813,730
Total fund balances	16,811,892	9,064,796	1,353,631		27,230,319
Total liabilities and fund balances	\$ 22,960,961	\$ 11,575,913	\$ 1,614,799	\$ (451,281)	\$ 35,700,392

Reconciliation of the Total Fund Balances Shown in the Governmental Funds to the Statement of Net Position

	M	ay 31, 2023
Total Governmental Fund Balances	\$	27,230,319
Amounts reported for governmental activities in the Statement of Net Position are different because:		
The cost of building and acquiring capital assets (land, buildings, improvements, machinery and equipment, infrastructure) financed from the governmental funds are reported as expenditures in the year they are incurred, and the assets do not appear on the balance sheet. However, the Statement of Net Position includes those capital assets among the assets of the Village as a whole, and their original costs are expensed annually over their useful lives.		81,720,751
Receivables collected after the Village's availability periods are reported as deferred inflows of resources in the governmental funds		399,793
Pension, OPEB and LOSAP related deferred outflows and inflows of resources are recognized on the accrual basis of accounting using the economic resources measurement focus, and are therefore excluded from the governmental funds.		
Deferred outflows related to pensions Deferred outflows related to total OPEB liability Deferred outflows related to total LOSAP Deferred inflows related to pensions Deferred inflows related to total OPEB liability Deferred inflows related to LOSAP		12,299,475 18,019,130 166,472 (616,103) (53,358,896) (374,647)
The internal service fund is used by management to charge the costs of certain activities, such as insurance, to individual funds. The assets and liabilities of the internal service fund is included in the governmental activities Statement of Net Position.		(1,117,656)
Interest payable applicable to the Village's governmental activities are not due and payable in the current period and accordingly are not reported in the funds. However, these liabilities are included in the Statement of Net Position.		(441,140)
Premium on bond refunding and serial bonds. The Statement of Activities will amortize the premium on bond refunding and serial bonds over the life of the bonds. Governmental funds recorded the premiums as a revenue in the year of issue. Long-term liabilities are not due and payable in the current period and therefore are not		(975,563)
reported in the funds: Compensated absences Bonds payable BANs payable Certiorari claims Net pension liability Other postemployment benefits obligation LOSAP		(11,753,530) (26,343,105) (9,475,000) (420,883) (18,505,321) (105,606,084) (970,426)
Total net position (deficit)	<u>\$</u>	(90,122,414)

Fund Financial Statements Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

	Year Ended May 31, 2023				
	Major	Funds	-		Total
	General	Capital Projects	Non-Major Governmental	Elimination	Governmental Funds
REVENUES	A 00 054 000	•	•	•	* • • • • • • • • • • • • • • • • • • •
Real property taxes	\$ 33,851,833	\$ -	\$ -	\$ -	\$ 33,851,833
Other tax items	1,575,483	-		-	1,575,483
Departmental income	4,695,622	-	3,789	-	4,699,411
Use of money and property	405,410	236,142	16,386	-	657,938
Licenses and permits	1,822,230	-	-	-	1,822,230
Fines and forfeitures	1,665,769	-	-	-	1,665,769
Sale of property and compensation for loss	133,363	-	-	-	133,363
Intergovernmental charges	1,997,997	-	-	-	1,997,997
County aid	97,154	-	-	-	97,154
State aid	592,963	900,288	30,000	-	1,523,251
Federal aid	192,064	4,193,700	3,166,897	-	7,552,661
Miscellaneous	711,802	4,846	66,869		783,517
Total revenues	47,741,690	5,334,976	3,283,941		56,360,607
EXPENDITURES					
General government support	6,591,281	-	-	-	6,591,281
Public safety	14,191,650	-	-	-	14,191,650
Health	74,242	-	-	-	74,242
Transportation	2,727,931	-	-	-	2,727,931
Economic opportunity and development	99,418	-	3,024,608	-	3,124,026
Culture and recreations	3,413,612	-	-	-	3,413,612
Home and community services	4,197,490	-	252,345	-	4,449,835
Employee benefits	14,642,485	-	26,215	-	14,668,700
Debt service					
Principal	_	-	2,484,801	_	2,484,801
Interest	305,835	-	603,879	-	909,714
Capital outlay	, <u> </u>	9,572,736	, <u>-</u>	-	9,572,736
Total expenditures	46,243,944	9,572,736	6,391,848		62,208,528
Excess (deficiency) of revenues over expenditures	1,497,746	(4,237,760)	(3,107,907)	-	(5,847,921)
OTHER FINANCING SOURCES (USES)					
Transfers in	2,617,537	_	3,184,752	(3,184,752)	2,617,537
Transfers out	(3,184,752)	_	- , - , - <u>-</u>	3,184,752	-
BAN proceeds	(=, := :, :==)	6,275,000	_	-,,	6,275,000
BANs repaid through bond proceeds	_	-,=: -,	(8,800,000)	_	(8,800,000)
Bond premiums	_	_	661,489	_	661,489
Bond proceeds	_	_	8,177,288	_	8,177,288
Total other financing sources (uses)	(567,215)	6,275,000	3,223,529		8,931,314
Excess of revenues and other financing sources over expenditures and other financing uses	930,531	2,037,240	115,622	-	3,083,393
FUND BALANCES, BEGINNING OF YEAR	15,881,361	7,027,556	1,238,009		24,146,926
FUND BALANCES, END OF YEAR	\$ 16,811,892	\$ 9,064,796	\$ 1,353,631	\$ -	\$ 27,230,319

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of the Governmental Funds to the Change in Net Position Shown in the Statement of Activities

		Year Ended May 31, 2023
Net Change in Fund Balances		\$ 3,083,393
Amounts reported for governmental activities in the Statement of Activities are different because:		
Capital outlays are reported as expenditures in governmental funds and the sale of capital assets is recorded as revenue in governmental funds. However, in the statement of activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:		
Depreciation expense Loss on disposal of assets Purchase of assets	(4,307,182) (464,299) 9,723,756	
		4,952,275
Receivables collected after the availability period are deferred in the governmental funds but recognized as revenue in the Statement of Activities		399,793
Bond proceeds provide current financial resources to the governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. This amount is the net effect of proceeds and repayments		
Repayment of principal Bond premiums received Bond premium amortization Long-term debt proceeds BAN repayments BAN proceeds	2,484,801 (661,489) 70,311 (8,177,288) 8,800,000 (6,275,000)	(0.750.005)
Some Expenses reported in the statement of activities do not require the use of current financial resources and, therefore are not reported as expenditures in the governmental funds:		(3,758,665)
Certiorari claims Pension expenses Accrued interest Compensated absences Other postemployment benefits LOSAP	74,563 (2,509,093) (250,057) (1,000,371) 1,407,508 (396,902)	
_	<u> </u>	(2,674,352)
The internal service fund is used by management to charge the costs of risk and self-insured liabilities to individual funds. The net revenue (expense) of the internal service fund is reported within the governmental activities		(623,484) \$ 1,378,960

Fund Financial Statements Statement of Net Position - Proprietary Funds

	Business-Ty	Governmental Activities -		
	Water	Electric	Totals	Internal Service Fund
ASSETS				
Current assets				
Cash and cash equivalents	\$ 5,661,747	\$ 8,764,082	\$ 14,425,829	\$ 405,114
Receivables				
Accounts, net	2,723,742	4,061,889	6,785,631	-
Due from other funds	22,610	531,265	553,875	1,000,000
Prepaid expense	3,820	121,334	125,154	339,947
Inventory	270,443	3,025,387	3,295,830	
Total Current Assets	8,682,362	16,503,957	25,186,319	1,745,061
Noncurrent assets				
Capital assets				
Non-depreciable	2,421,593	852,863	3,274,456	-
Depreciable, net	41,914,134	39,890,955	81,805,089	
Total Noncurrent Assets	44,335,727	40,743,818	85,079,545	-
Total Assets	53,018,089	57,247,775	110,265,864	1,745,061
DEFERRED OUTFLOWS OF RESOURCES	674,799	3,546,110	4,220,909	
	53,692,888	60,793,885	114,486,773	1,745,061
LIABILITIES				
Current liabilities				
Accounts payable and accrued expenses	135,051	1,090,419	1,225,470	38,715
Accrued interest payable	134,981	242,675	377,656	-
Regulatory liability	-	1,668,571	1,668,571	-
Customer deposits	37,992	1,538,646	1,576,638	-
Unearned revenues	171,654	736,622	908,276	-
Bonds payable, inclusive of premiums	1,744,128	1,080,276	2,824,404	-
Claims payable	-	-	-	550,000
Compensated absences		249,245	249,245	
Total Current Liabilities	2,223,806	6,606,454	8,830,260	588,715
Noncurrent liabilities				
Bonds payable, inclusive of premiums	13,183,512	9,763,967	22,947,479	-
Bond anticipation note payable	2,000,000	2,000,000	4,000,000	-
Net pension liability, proportionate share	481,236	2,260,845	2,742,081	-
Claims payable	-	-	-	2,274,002
Compensated absences	336,757	2,254,738	2,591,495	-
Other post-employment benefit obligations	1,914,374	11,433,307	13,347,681	
Total Noncurrent Liabilities	17,915,879	27,712,857	45,628,736	2,274,002
Total Liabilities	20,139,685	34,319,311	54,458,996	2,862,717
DEFERRED INFLOWS OF RESOURCES	1,005,015	5,954,189	6,959,204	
NET POSITION				
Net investment in capital assets	27,408,087	27,899,575	55,307,662	-
Unrestricted (deficit)	5,140,101	(7,379,190)	(2,239,089)	(1,117,656)
TOTAL NET POSITION	\$ 32,548,188	\$ 20,520,385	\$ 53,068,573	\$ (1,117,656)

Fund Financial Statements Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Funds

	Year Ended May 31, 2023					
	Business-Ty	Governmental Activities - Internal				
	Water	Electric	Totals	Service Fund		
OPERATING REVENUE						
Charges for services						
Metered sales	\$ 6,295,763	\$ 28,221,927	\$ 34,517,690	\$ -		
Other operating	169,264	167,996	337,260	_		
Interfund charges	-	-	-	3,123,142		
Total operating revenue	6,465,027	28,389,923	34,854,950	3,123,142		
OPERATING EXPENSES						
Personnel services	863,920	3,754,949	4,618,869	_		
Employee benefits	427,020	2,290,525	2,717,545	_		
Contractual expenses	,	,,	, ,-			
Purchased power	_	16,047,778	16,047,778	_		
Services, supplies and operations	2,044,911	3,128,448	5,173,359	-		
Transportation	· · ·	148,108	148,108	_		
Building services	-	19,425	19,425	-		
Depreciation	1,493,936	1,784,248	3,278,184	-		
Bad debts		111,676	111,676	-		
Self insurance claims	-	-	-	3,769,572		
Total operating expenses	4,829,787	27,285,157	32,114,944	3,769,572		
Operating income (loss)	1,635,240	1,104,766	2,740,006	(646,430)		
NON-OPERATING REVENUES (EXPENSES)						
Federal and state grants	3,023	2,656	5,679	-		
Other income	141,012	186,486	327,498	22,946		
Interest expense	(491,325)	(442,497)	(933,822)	-		
Total non-operating revenues (expenses)	(347,290)	(253,355)	(600,645)	22,946		
TRANSFERS OUT	(586,470)	(2,031,067)	(2,617,537)			
CHANGE IN NET POSITION	701,480	(1,179,656)	(478,176)	(623,484)		
NET POSITION, BEGINNING OF YEAR	31,846,708	21,700,041	53,546,749	(494,172)		
NET POSITION, END OF YEAR	\$ 32,548,188	\$ 20,520,385	\$ 53,068,573	\$ (1,117,656)		

Fund Financial Statements Statement of Cash Flows - Proprietary Funds

	Year Ended May 31, 2023					
	Business-Type Activities - Enterprise Funds			Governmental Activities - Internal		
	Water	Electric	Totals	Service Fund		
NET CASH AND CASH EQUIVALENTS PROVIDED (USED) BY OPERATING ACTIVITIES						
Cash received from charges for services	\$ 6,417,576	\$ 30,125,376	\$ 36,542,952	\$ 2,123,142		
Cash payments to other suppliers of goods or services Cash payments to employees	(2,069,962) (900,615)	(14,953,023) (3,872,658)	(17,022,985) (4,773,273)	(2,735,198)		
Cash payments for employee benefits	(337,793)	(1,986,879)	(2,324,672)	-		
	3,109,206	9,312,816	12,422,022	(612,056)		
NET CASH AND CASH EQUIVALENTS PROVIDED (USED)						
BY CAPITAL AND FINANCING ACTIVITIES						
Bond proceeds	-	2,787,712	2,787,712	-		
Bond premium proceeds Bond payments	(1,682,693)	225,507 (967,506)	225,507 (2,650,199)	-		
BAN proceeds	2,000,000	(907,500)	2,000,000	_		
BAN payments	-	(1,000,000)	(1,000,000)	-		
Interest paid	(487,107)	(316,485)	(803,592)	-		
Capital asset acquisitions	(2,180,477)	(931,097)	(3,111,574)			
	(2,350,277)	(201,869)	(2,552,146)			
NET CASH AND CASH EQUIVALENTS PROVIDED (USED) BY NONCAPITAL FINANCING ACTIVITIES						
Payment of interfund activity	(617,956)	(2,562,169)	(3,180,125)	-		
State and Federal grants	3,023	384,635	387,658			
	(614,933)	(2,177,534)	(2,792,467)			
NET CASH AND CASH EQUIVALENTS PROVIDED						
BY INVESTING ACTIVITIES	444.040	400 400	207.400	00.040		
Other income	141,012	186,486	327,498	22,946		
Net increase (decrease) in cash and cash equivalents	285,008	7,119,899	7,404,907	(589,110)		
CASH AND CASH EQUIVALENTS, beginning of year	5,376,739	1,644,183	7,020,922	994,224		
CASH AND CASH EQUIVALENTS, end of year	\$ 5,661,747	\$ 8,764,082	\$ 14,425,829	\$ 405,114		
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH AND CASH EQUIVALENTS PROVIDED (USED) BY OPERATING ACTIVITIES						
Operating income (loss) Adjustments to reconcile operating income (loss) to net cash and cash equivalents provided by (used in) operating activities:	\$ 1,635,240	\$ 1,104,766	\$ 2,740,006	\$ (646,430)		
Depreciation expense	1,509,554	1,862,632	3,372,186	_		
Loss on disposition of capital assets	40,245	26,294	66,539	-		
Bad debts expense	-	111,676	111,676	-		
Decrease (increase) in:						
Accounts receivable	(47,451)	1,707,696	1,660,245	(1,000,000)		
Inventory	(59,360)	(224,974)	(284,334)	(45.000)		
Prepaid expenses Regulatory asset	(3,820)	(121,334) 1,620,387	(125,154) 1,620,387	(15,289)		
Security deposit - NYISO	-	1,911,200	1,911,200	-		
Deferred outflows of resources	172,610	981,784	1,154,394	-		
Increase (decrease) in:	,	,				
Accounts payable and accrued expenses	(94,320)	(583,970)	(678,290)	(142,337)		
Customer deposits	1,250	25,420	26,670	-		
Unearned revenues	41,890	(83,919)	(42,029)	-		
Regulatory liability Claims payable	-	1,668,571	1,668,571	1,192,000		
Compensated absences	25,300	11,533	36,833	1,192,000		
Other post-employment benefits obligations	(320,271)	(1,912,769)	(2,233,040)	-		
Net pension liability	678,066	3,185,554	3,863,620	-		
Deferred inflows of resources	(469,727)	(1,977,731)	(2,447,458)			
Net cash provided by (used in) operative activities	\$ 3,109,206	\$ 9,312,816	\$ 12,422,022	\$ (612,056)		

Notes to Financial Statements May 31, 2023

Note 1 - Organization and Summary of Significant Accounting Policies

The Incorporated Village of Rockville Centre, New York (Village) was incorporated pursuant to an act of the New York State Legislature in July 1893. The Village operates under a Board of Trustees form of government in accordance with New York State Village Law and various other applicable laws of the State of New York. The Village Board of Trustees is the legislative body responsible for overall operations. The Village provides the following services to its residents: public safety, health, transportation, economic opportunity and development, culture and recreation, home and community services, general and administrative support, water, and electric utilities.

The accounting policies of the Village conform to accounting principles generally accepted in the United State of America (U.S. GAAP) as applicable to governmental units and the Uniform System of Accounts as prescribed by the State of New York. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the Village's more significant accounting policies:

a. Financial Reporting Entity

The financial reporting entity consists of: a) the primary government, which is the Village; b) organizations for which the Village is financially accountable; and c) other organizations for which the nature and significance of their relationship with the Village are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete as set forth by GASB.

In evaluating how to define the Village for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the Village's reporting entity was made by applying the criteria set forth by GASB, including legal standing, fiscal dependency, and financial accountability. Based on the application of these criteria, the following is a summary of an entity that is accounted for as a blended component unit in the Village's basic financial statements.

The Village of Rockville Centre Community Development Agency (Agency) is a legally separate public benefit corporation created by state legislation to promote the safety, health, and welfare of the Village's inhabitants and to promote the sound growth and development of the Village. The Agency's board is substantially the same as the Village Board. The Village has determined that it is financially accountable for the Agency. Currently the Agency administers the Village's funding from the Federal U.S. Department of Housing and Urban Development (HUD) through contracts with the County of Nassau. The activities of the Agency are reported in a special revenue fund as part of the aggregate remaining fund information opinion unit.

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information of the primary government as a whole. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

Notes to Financial Statements May 31, 2023

Note 1 - Organization and Summary of Significant Accounting Policies - Continued

b. Government-Wide Financial Statements

The statement of net position presents the financial position of the Village at the end of its fiscal year. The statement of activities demonstrates the degree to which direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: (1) charges to customers or applicants who purchase, use, or directly benefit from goods or services, or privileges provided by a given function or segment; (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment; and (3) interest earned on grants that is required to be used to support a particular program. Taxes and other items not identified as program revenues are reported as general revenues. The Village does not allocate indirect expenses to functions in the statement of activities.

Separate financial statements are provided for governmental funds and proprietary funds.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the enterprise funds are charges to customers for services. Operating expenses for the enterprise funds and the internal service funds include the cost of services, administrative expenses, depreciation costs, and benefit costs. All revenues and expenses not meeting the definition are reported as non-operating revenues and expenses.

c. Fund Financial Statements

The accounts of the Village are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balances/net position, revenues, and expenditures/expenses. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The Village maintains the minimum number of funds consistent with legal and managerial requirements. The focus of governmental fund financial statements is on major funds as that term is defined in professional pronouncements. Each major fund is to be presented in a separate column, with non-major funds, if any, aggregated and presented in a single column. Proprietary and fiduciary funds are reported by type. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental activities column, a reconciliation is presented on the pages following, which briefly explains the adjustments necessary to transform the fund based financial statements into the governmental activities column of the government-wide presentation.

The Village's resources are reflected in the fund financial statements in two broad fund categories, in accordance with U.S. GAAP, as follows:

 Governmental Funds – Governmental funds are those through which most general government functions are financed. The acquisition, use, and balances of expendable financial resources and the related liabilities are accounted for through governmental funds. The following are the Village's major governmental funds:

Notes to Financial Statements May 31, 2023

Note 1 - Organization and Summary of Significant Accounting Policies - Continued

- c. Fund Financial Statements Continued
 - General Fund The General Fund constitutes the primary operating fund of the Village and is used to account for and report all financial resources not accounted for and reported in another fund.
 - <u>Capital Projects Fund</u> The Capital Projects Fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditures for capital outlays, including the acquisition or construction of major capital facilities and other capital assets, other than those financed by proprietary funds.

The Village also reports the following non-major governmental funds:

- Special Revenue Funds are established to account for the proceeds of specific revenue sources that are legally restricted to expenditures for defined purposes. The special revenue funds of the Village are as follows:
 - <u>Community Development</u> this fund is used to account for projects financed primarily by Community Development Block Grant entitlements from HUD.
 - <u>Section 8 Housing Fund</u> this fund is used to account for resources received for resources received from HUD for housing assistance payment purposes.
 - <u>Debt Service Fund</u> accounts for the accumulation of resources and the repayment of principal and interest on long-term general obligation debt of the governmental activities.
- <u>Proprietary Funds</u> Proprietary funds are used to account for operations that are financed and operated in a manner similar to private enterprises or where the governing body has decided that periodic determination of revenues earned, expenses incurred and/or net income is necessary for management accountability.
 - Enterprise funds are used to account for those operations that provide services to the public. The operations of the Water and Electric Funds are recorded as enterprise funds.
 - The Village established an internal services fund to account for risk management activities for general liability, workers' compensation, and unemployment benefits. Costs of these activities are allocated to the appropriate fund and function/program.
- d. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured, such as current financial resources (current assets less current liabilities) or economic resources (all assets and liabilities). The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements and the proprietary funds are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Notes to Financial Statements May 31, 2023

Note 1 - Organization and Summary of Significant Accounting Policies - Continued

d. Measurement Focus, Basis of Accounting and Financial Statement Presentation - Continued

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Village considers property tax revenues to be available if collected within sixty days of the fiscal year end. A sixty-day availability period is used for revenue recognition for all other governmental fund revenues, except for Federal and State grants, which utilize a one hundred-eighty day availability period. Property taxes associated with the current fiscal period as well as charges for services and intergovernmental revenues are considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. Fees and other similar revenues are not susceptible to accrual because generally they are not measurable until received in cash. If expenditures are the prime factor for determining eligibility, revenues from Federal and State grants are accrued when the expenditure is made. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to claims, compensated absences, and other post-employment benefit obligations are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

e. Cash and Cash Equivalents

Cash and equivalents consist of funds deposited in demand deposit accounts, time deposit accounts, and certificates of deposit with original maturities of three months or less.

In accordance with State law, collateral is required for demand deposit accounts, time deposit accounts, and certificates of deposit at 100% of all deposits not covered by Federal deposit insurance. The Village has entered into custodial agreements with the various banks which hold its deposits. These agreements authorize the obligations that may be pledged as collateral. Such obligations include, among other instruments, obligations of the United States and its agencies, and obligations of the State and its municipal and school district subdivisions.

Restricted cash and cash equivalents consist of reserves established by the Board in accordance with General Municipal Law or external constraints such as gifts, donations, grants, or other legal purposes. Restricted cash and cash equivalents without an offsetting liability, are presented as restricted fund balance, see Note 9.

All of the Village's cash and cash equivalents were properly insured or collateralized as of May 31, 2023.

f. Investments

State statutes govern the Village's investment policies. The Village has adopted its own written investment policy which provides for the deposit of funds in Federal Deposit Insurance Corporation (FDIC) insured commercial banks or trust companies located within the State. The Village is authorized to use demand deposit accounts, time deposit accounts, and certificates of deposit. Permissible investments include obligations of the U.S. Treasury, U.S. Agencies, repurchase agreements, and obligations of New York State or its political subdivisions. Accordingly, the Village's policy provides for no credit risk on investments.

Notes to Financial Statements May 31, 2023

Note 1 - Organization and Summary of Significant Accounting Policies - Continued

f. Investments - Continued

Investments of the Length of Service Award Program (LOSAP) are reported at fair value. Investment policies provide for an investment manager who has full discretion of assets allocated subject to the overall investment policy guidelines. Overall investment guidelines provide for diversification and allow investment in money markets, obligations of the United States government and its agencies, fixed income, and equity mutual funds. Asset allocations guidelines for the LOSAP are as follows:

	Limit
Money market funds	As Needed
Obligations of the Unites States of America	
and/or its agencies	0-100%
Mutual funds - fixed income	20-50%
Mutual funds - equity	10-30%

g. Receivables

Tax Receivables

Real property taxes are levied and become a lien no later than March 1st each year. Taxes are levied based upon the taxable value of all real property located within the Village. Taxes are payable in two equal installments without penalty, on March 1st and September 1st. The first half of real property taxes become delinquent after April 1st and the second half becomes delinquent after October 1st. Thereafter, penalties and interest are imposed pursuant to the Real Property Tax Law. After certification and return of the tax warrant to the Board of Trustees of the uncollected tax items, an annual sale of the tax liens is held pursuant to the provisions of the Real Property Tax Law. Tax sale certificates are issued for all uncollected property taxes, in anticipation of the sale of properties in satisfaction of the property tax liens.

Other Receivables

Other receivables relating to governmental activities include amounts due from other governments and individuals for services provided by the Village as well as amounts due from franchise agreements, grant agreements and payments in lieu of taxes.

Receivables relating to business-type activities primarily consist of amounts due from residents for sales or services rendered. Receivables are recorded and revenues recognized as earned or as specific program expenditures/expenses are incurred.

Allowance for Uncollectible Receivables

Receivables are carried at original invoice amount less and estimate made for doubtful receivables based on a review of all outstanding amounts on a periodic basis. Management determines the allowance for doubtful accounts by identifying troubled accounts and by using historical experience applied to an aging of accounts.

The allowance for doubtful accounts in the Electric Fund on May 31, 2023, was \$262,400.

Uncollectible water utility invoices are included in the subsequent years tax levy and ultimately collected or reserved as part of the Village's tax enforcement practices.

The Village has recorded an allowance for uncollectible tax receivables and other account receivables in the amount of \$32,355 and \$20,272, respectively, in the General Fund.

Notes to Financial Statements May 31, 2023

Note 1 - Organization and Summary of Significant Accounting Policies - Continued

h. Due From/To Other Funds

During the course of its operations, the Village has numerous transactions between funds to finance operations, provide services, and construct assets. Balances of interfund amounts receivable or payable have been recorded in the fund financial statements to the extent that certain transactions between funds had not been paid or received as of May 31, 2023. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as internal balances.

A summary of interfund balances as of May 31, 2023, is presented below:

		Due from Other Funds											
					Co	ommunity		Total			Internal		
		General		Capital	De	velopment	Go	vernmental		Electric	Service	Water	Total
Due to Other Funds	_												
General	\$	-	\$	120,000	\$	96,072	\$	216,072	\$	531,265	\$ 1,000,000	\$ 22,610	\$ 1,769,947
Capital		112		-		-		112		-	-	-	112
Community Development		195,001		19,300		-		214,301		-	-	-	214,301
Section 8 Housing		9,515				11,281		20,796					20,796
Total	\$	204,628	\$	139,300	\$	107,353	\$	451,281	\$	531,265	\$ 1,000,000	\$ 22,610	\$ 2,005,156

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items using the consumption method in both the government-wide and fund financial statements. Prepaid expenses/expenditures consist of employee retirement, workers' compensation insurance, and other costs which have been satisfied prior to the end of the fiscal year but represent items which have been provided for in the subsequent year's budget and will benefit such periods. Reported amounts in governmental funds are equally offset by nonspendable fund balance, which indicates that these amounts do not constitute "available spendable resources" even though they are a component of current assets.

i. Inventory

Proprietary fund inventory, consisting of various parts and supplies, is accounted for on the consumption method and recorded at the rolling average cost.

j. Regulatory Asset/Liability

The financial statements of the Electric Fund reflect the ratemaking policies and orders of the New York State Public Service Commission (PSC). Accordingly, the Electric Fund follows GASB Statement No. 62, which allows for the deferral of expenses and income on the Statement of Net Position when it is probable that those expenses and income will be allowed in the rate setting process in a period different from the period in which they would have been reflected in the Statement of Revenues, Expenses and Changes in Net Position. These deferred regulatory assets and liabilities are then recognized in the period in which the amounts are reflected in the rates. As of May 31, 2022, the Village's regulatory liability as reported in the Electric Fund, was \$1,668,571.

k. Capital Assets

Capital assets, which include land, buildings, improvements, machinery and equipment, construction in progress, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the Village as assets with an initial, individual cost of more than \$5,000 and an estimate useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at fair value at the date of donation.

Notes to Financial Statements May 31, 2023

Note 1 - Organization and Summary of Significant Accounting Policies - Continued

k. Capital Assets - Continued

Major outlays for capital assets and improvements are capitalized as projects are constructed. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives is not capitalized.

In the case of the initial capitalization of general infrastructure assets (i.e., those reported by governmental activities), the Village chose to include all such items regardless of their acquisition date or amount. The Village was able to estimate the historical cost for the initial reporting of these assets through back trending (i.e., estimating the current replacement cost of the infrastructure to be capitalized and using an appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year).

The costs associated with the acquisition or construction of capital assets are shown as capital outlay expenditures on the governmental fund financial statements. Capital assets are not shown on the governmental fund balance sheets.

Land and construction-in-progress are not depreciated. All other capital assets except those of the electric fund are depreciated using the straight-line method over the following estimated useful lives:

Building and improvements 25 years

Machinery and equipment 5-20 years

Infrastructure 20-50 years

Under the provisions of the *Uniform System of Accounts for Municipal Electric Utilities*, operating property is recorded at cost, including capitalized labor and overhead. Overhead costs include fringe benefits, warehouse, and vehicle costs. Operating property constructed with capital fees received from customers or other parties is included in utility plant.

In accordance with PSC policies, the Electric Fund adjusts accumulated depreciation for the following upon the retirement of a capital asset: (a) a reduction of the accumulated depreciation for the original cost of the asset, regardless if it is fully depreciation or not; (b) a reduction of the accumulated depreciation for the cost of removing the capital asset; (c) an increase to the accumulated depreciation for the costs of material salvaged; and (d) an increase to the account for the minimal amount of cash receipts received.

The provision for depreciation has been computed based on asset groups, using rates ranging from 1.7% to 12.5% per annum as recommended by the Federal Energy Regulatory Commission (FERC) and the PSC.

Long-lived assets to be held and used are tested for recoverability whenever events or changes in circumstances indicate that the related carrying amount may not be recoverable. When required, impairment losses on assets to be held and used are recognized based on the excess of the asset's carrying amount over its fair value. There were no impairments of long-lived assets as of May 31, 2023.

Notes to Financial Statements May 31, 2023

Note 1 - Organization and Summary of Significant Accounting Policies - Continued

I. Unearned Revenues

Unearned revenues arise when assets are recognized before revenue recognition criteria have been satisfied. In the government-wide financial statements, unearned revenues consist of revenues received in advance and/or amounts from grants received before the eligibility requirements have been met. Unearned revenues in the fund financial statements are those where asset recognition criteria have been met, but for which revenue recognition criteria have not been met.

In July of 2021 and 2022, the Village received its first and second installments under the American Recovery Plan Act totaling \$2,517,941. As of May 31, 2023, the Village has spent \$983,973 of these grant funds and the remaining \$1,533,968 is recorded as unearned revenue.

m. Deferred Outflows of Resources and Deferred Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time.

A summary of deferred outflows and inflows reported in the governmental activities and business-type activities is presented below:

	Deferred Outflows of Resources						
	Governmental			Business-Ty	pe Activities		
		Activities		Water	Electric		
Pension related	\$	12,299,475	\$	329,771	\$	1,549,333	
OPEB related		18,019,130		326,642		1,950,818	
LOSAP related		166,472		-		-	
Deferred loss on refunding		_		18,386		45,959	
	\$	30,485,077	\$	674,799	\$	3,546,110	

	Defe	Deferred Inflows of Resources						
	Governmental	Business	s-Type Activities					
	Activities	<u>Water</u>	Electric					
Pension related	\$ 616,103	\$ 37,75	, , , , , , , , , , , , , , , , , , , ,					
OPEB related LOSAP related	53,358,896 374,647	967,26	5,776,832 					
	\$ 54,349,646	\$ 1,005,01	5 \$ 5,954,189					

Notes to Financial Statements May 31, 2023

Note 1 - Organization and Summary of Significant Accounting Policies - Continued

m. Deferred Outflows of Resources and Deferred Inflows of Resources - Continued

Pension related deferred outflows of resources and deferred inflows of resources are disclosed in Note 7. OPEB related deferred outflows of resources and deferred inflows of resources are disclosed in Note 8. LOSAP deferred outflows of resources and deferred inflows of resources are disclosed in Note 9.

The deferred loss on refunding resulted from the reacquisition and defeasance of debt in excess of its book value. Deferred loss on refunding is being amortized over the life of the new debt with the amortization recorded as a component of interest expense.

n. Compensated Absences

The various collective bargaining agreements provide for the payment of accumulated vacation and sick leave upon separation from service. The liability for such accumulated leave is reflected in the government-wide and proprietary fund financial statements as current and long-term liabilities. A liability for these amounts is reported in the governmental funds only if the liability has matured through employee resignation or retirement. The liability for compensated absences includes salary-related payments, where applicable.

o. Claims Payable

The government-wide financial statements reflect workers' compensation and general liability claim liabilities. These liabilities are based upon estimates of the ultimate cost of claims (including future claim adjustment expenses) that have been reported, but not settled, and of claims that have been incurred but not reported (IBNR's). The length of time for which such costs must be estimated varies depending on the coverage involved. Because actual claim costs depend on such complex factors as inflation, changes in doctrines of legal liability and damage awards, the process used in computing claim liabilities does not necessarily result in an exact amount. Claim liabilities are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect settlements, claim frequency and other economic and social factors. A provision for inflation in the calculation of estimates future costs is implicit in the calculation because reliance is placed both on actual historical data that reflects past inflation and other facts that are considered to be appropriate modifiers of past experience.

The Village's tax certiorari payable includes an estimated liability of \$420,883 for tax certiorari refunds, which are not due and payable at year end and are therefore excluded from the governmental fund financial statements. These amounts have been recorded as an expense and liability in the internal service fund and government-wide financial statements.

p. Long-Term Liabilities

In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight-line method, which approximates the effective interest method. Bonds payable, are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

Notes to Financial Statements May 31, 2023

Note 1 - Organization and Summary of Significant Accounting Policies - Continued

p. Long-Term Liabilities - Continued

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses.

q. Net Position and Fund Balance

Net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the Village or through external restrictions imposed by creditors, grantors, or laws or regulations of other governments.

The following items are used in reporting net position:

- Net Investment in Capital Assets Consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by outstanding balances of any debt that is attributable to the acquisition, construction, or improvement of these assets.
- Restricted Consists of reserves established by the Board in accordance with General Municipal Law or external constraints such as gifts, donations, grants, or other legal purposes.
- <u>Unrestricted</u> The net amount of assets, deferred outflows of resources, liabilities, and deferred inflows of resources that is not included in the determination of net investment in capital assets or restricted components of net position as described above.
- <u>Fund Balance</u> Generally, fund balance represents the difference between current assets
 and deferred outflows of resources and current liabilities and deferred inflows of resources.
 In the fund financial statements, governmental funds report fund classifications that comprise
 a hierarchy based primarily on the extent to which the Village is bound to honor constraints
 on the specific purposes for which amounts in those funds can be spent. Under this standard,
 the fund balance classifications are as follows:
 - Nonspendable fund balance includes amounts that cannot be spent because they are either not in spendable form (inventories, prepaid amounts, long-term receivables) or they are legally or contractually required to be maintained intact (the corpus of a permanent fund).
 - Restricted fund balance is reported when constraints placed on the use of the resources are imposed by grantors, contributors, laws, or regulations of other governments or imposed by law through enabling legislation. Enabling legislation includes a legally enforceable requirement that these resources be used only for the specific purposes as provided in the legislation.
 - Committed fund balance is reported for amounts that can only be used for specific purposes pursuant to formal action of the entity's highest level of decision-making authority. The Board of Trustees is the highest level of decision-making authority for the Village that can, by the adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, these funds may only be used for the purpose specified unless the Village removes or changes the purpose by taking the same action that was used to establish the commitment. This classification includes certain amounts established and approved by the Board of Trustees.

Notes to Financial Statements May 31, 2023

Note 1 - Organization and Summary of Significant Accounting Policies - Continued

g. Net Position and Fund Balance - Continued

Fund Balance - Continued

- Assigned fund balance in the General Fund represents amounts constrained either by policies of the Board of Trustees for amounts assigned for balancing the subsequent year's budget or a person with delegated authority from the governing board to assign amounts for a specific intended purposes. Unlike commitments, assignments generally exist temporarily, in that additional action does not normally have to be taken for the removal of an assignment. An assignment cannot result in a deficit in the unassigned fund balance in the General Fund. Assigned fund balance in all other governmental funds represents any positive remaining amount after classifying nonspendable, restricted, or committed fund balance amounts.
- <u>Unassigned</u> fund balance in the General Fund represents amounts not classified as nonspendable, restricted, committed, or assigned. The General Fund is the only fund that would report a positive amount in unassigned fund balance. For all other governmental funds, unassigned fund balance would be negative if the fund's liabilities and deferred inflows of resources, together with amounts already classified as nonspendable, restricted, and committed would exceed the fund's assets and deferred outflows of resources.

In order to calculate the amounts to report as restricted and unrestricted fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. When both restricted and unrestricted amounts of fund balance are available for use for expenditures incurred, it is the Village's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the Village's policy to use fund balance in the following order: committed, assigned, and unassigned.

r. Encumbrances

In governmental funds, encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve applicable appropriations, is generally employed as an extension of formal budgetary integration in the General and Capital Projects Funds. Encumbrances outstanding at year-end are reported as assigned fund balance since they do not constitute expenditures or liabilities.

s. Estimates

The preparation of the financial statements in conformity with U.S. GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosures of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenues and expenditures/expenses and other financing sources and uses during the reporting period. Actual results could differ from those estimates.

Notes to Financial Statements May 31, 2023

Note 1 - Organization and Summary of Significant Accounting Policies - Continued

t. Fair Value Measurements

The Village reports certain assets at fair value, which is the price that would be received to sell an asset in an orderly transaction between market participants at the measurement date.

u. Subsequent Events Evaluation by Management

The Village has evaluated subsequent events for potential recognition or disclosure through January 17, 2024, the date the financial statements were available to be issued.

Note 2 - Stewardship, Compliance, and Accountability

a. Budgetary Data

The Village generally follows the procedures enumerated below in establishing the budgetary data reflected in the financial statements:

- (1) Prior to December 20th, the budget officer submits to the Village Clerk and the Village Board of Trustees a tentative operating budget for the fiscal year commencing the following March 1st. The tentative budget includes proposed expenditures and the means of financing for the General and Capital Projects Funds.
- (2) The Board of Trustees conducts a public hearing on the tentative budget to obtain taxpayer comments on or before January 15th.
- (3) After the public hearing and on or before February 1st, the Board of Trustees meet to consider and adopt the budget, at which time they are required to file the document with the Village Clerk.
- (4) Formal budgetary integration is employed during the year as a management control device for the General Fund.
- (5) The budget for the General Fund is legally adopted annually on a basis consistent with generally accepted accounting principles. The Capital Projects Fund is budgeted on a project basis. The Board of Trustees does not adopt an annual budget for the Water and Electric Funds.
- (6) The Board of Trustees has established legal control of the budget at the function level of expenditures. Transfers between appropriation accounts, at the function level, require approval of the Board. Any modification to appropriations resulting from an increase in revenue estimates or supplemental reserve appropriations also require a majority vote by the Board of Trustees.
- (7) Appropriations in the General Fund lapse at the end of the fiscal year, except that outstanding encumbrances, if any, are reappropriated in the succeeding year pursuant to the Uniform System of Accounts promulgated by the Office of the State Comptroller.

Budgeted amounts are as originally adopted, or as amended by the Board of Trustees.

Notes to Financial Statements May 31, 2023

Note 2 - Stewardship, Compliance, and Accountability - Continued

b. Property Tax Limitation

The Village is permitted by the Constitution of the State of New York to levy taxes up to 2% of the five-year average full valuation of taxable real estate located within the Village, exclusive of the amount raised for the payment of interest on and redemption of long-term debt.

In addition to this constitutional tax limitation, Chapter 97 of the Laws of 2011, as amended ("Tax Levy Limitation Law"), modified previous law by imposing a limit on the amount of real property taxes a local government may levy. The following is a brief summary of certain relevant provisions of the Tax Levy Limitation Law. The summary is not complete, and the full text of the Tax Levy Limitation Law should be read in order to understand the details and implementations thereof.

The Tax Levy Limitation Law imposes a limitation on increases in the real property tax levy, subject to certain exceptions. The Tax Levy Limitation Law permits the Village to increase its overall real property tax levy over the tax levy of the prior year by no more than the "Allowable Levy Growth Factor," which is the lesser of one and two-one hundredths or the sum of one plus the Inflation Factor; provided, however that in no case shall the levy growth factor be less than one. The "Inflation Factor" is the quotient of: (i) the average of the National Consumer Price Indexes determined by the United States Department of Labor for the twelve-month period ending six months prior to the start of the United States Department of Labor for the twelve-month period ending six months prior to the start of the prior fiscal year, divided by (ii) the average of the National Consumer Price Indexes determined by the United States Department of Labor with the result expressed as a decimal to four places.

The Village is required to calculate its tax levy limit for the upcoming year in accordance with the provision above and provide all relevant information to the New York State Comptroller prior to adopting its budget. The Tax Levy Limitation Law sets forth certain exclusions to the real property tax levy limitation of the Village, including exclusion for certain portions of the expenditures for retirement system contributions and tort judgments payable by the Village. The Village Board of Trustees may adopt a budget that exceeds the tax levy limit for the coming fiscal year, only if the Board first enacts, by a vote of at least sixty percent of the total voting power of the Board, a local law to override such limit for such coming fiscal year.

Note 3 - Fair Value of Financial Instruments

The framework for measuring fair value includes a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy give the highest priority to unadjusted quoted prices in active markets for identical assets (Level 1) and the lowest priority to unobservable inputs (Level 3).

The three levels of inputs used to measure fair value are as follows:

Level 1 – Inputs to the valuation methodology are unadjusted quoted prices for identical assets in active markets that the Village has the ability to access.

Level 2 – Inputs to the valuation methodology include:

- Quoted prices for similar assets in active markets;
- Quoted prices for identical or similar assets in inactive markets;
- Inputs other than quoted prices that are observable for the asset;
- Inputs that are derived principally from or corroborated by observable market date by correlation or other means.

Notes to Financial Statements May 31, 2023

Note 3 - Fair Value of Financial Instruments - Continued

If the asset has a specified (contractual) term, the Level 2 input must be observable for substantially the full term of the asset.

Level 3 – Inputs to the valuation methodology are unobservable inputs and significant to their fair value measurement.

The fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs. The following is a description of the valuation methodologies used for assets measured at fair value:

- <u>Cash and Money Market Funds:</u> The carrying amount approximates fair value because of the short maturity of the instruments.
- <u>Mutual Funds:</u> Valued at quoted closing price reported in the active market in which the individual security is traded.

The methods described above may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. Furthermore, the Village believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in different fair value measurement at the reporting date.

	May 31, 2023				
	Fair Value			Cost	
Cash and money market funds	\$	21,616	\$	21,616	
Mutual Funds					
Fixed Income		164,972		167,936	
Domestic equities		379,758		378,735	
		544,730		546,671	
	\$	566,346	\$	568,287	

Note 4 - Capital Assets

Changes in the Village's governmental activities capital assets are as follows:

	Governmental Activities				
	June 1, 2022	Additions	Reductions	May 31, 2023	
Depreciable assets					
Buildings and improvements	\$ 24,917,724	\$ 1,791,499	\$ -	\$ 26,709,223	
Machinery and equipment	19,683,474	1,145,808	(1,397,772)	19,431,510	
Infrastructure	53,024,565	1,464,608	(40,157)	54,449,016	
Total depreciable assets	97,625,763	4,401,915	(1,437,929)	100,589,749	
Accumulated depreciation	49,450,273	4,307,182	(973,630)	52,783,825	
Total depreciable assets, net	48,175,490	94,733	(464,299)	47,805,924	

Notes to Financial Statements May 31, 2023

Note 4 - Capital Assets - Continued

	Governmental Activities					
	June 1, 2022	Additions	Reductions	May 31, 2023		
Non-depreciable assets						
Land	\$ 4,576,378	\$ -	\$ -	\$ 4,576,378		
Construction in progress	24,016,608	9,622,038	(4,300,197)	29,338,449		
Total non-depreciable assets	28,592,986	9,622,038	(4,300,197)	33,914,827		
Total capital assets, net	\$ 76,768,476	\$ 9,716,771	\$ (4,764,496)	\$ 81,720,751		

Depreciation expense was allocated to the following Function/Programs in the Statement of Activities:

General government	\$ 207,579
Public safety	433,160
Transportation	2,980,308
Culture and recreation	546,474
Home and community service	139,661
	\$ 4,307,182

Changes in each of the Proprietary Funds capital assets are as follows:

	Water Fund					
	June 1, 2022 Additions		Reductions	May 31, 2023		
Depreciable assets						
Buildings and improvements	\$ 25,216,274	\$ -	\$ -	\$ 25,216,274		
Machinery and equipment	12,428,528	212,976	(8,017)	12,633,487		
Infrastructure	21,031,525	-	-	21,031,525		
Total depreciable assets	58,676,327	212,976	(8,017)	58,881,286		
Accumulated depreciation	15,464,590	1,509,554	(6,992)	16,967,152		
Total depreciable assets, net	43,211,737	(1,296,578)	(1,025)	41,914,134		
Non-depreciable assets						
Land	327,271	_	-	327,271		
Construction in progress	160,594	2,185,924	(252,196)	2,094,322		
Total non-depreciable assets	487,865	2,185,924	(252,196)	2,421,593		
Total capital assets, net	\$ 43,699,602	\$ 889,346	\$ (253,221)	\$ 44,335,727		

Notes to Financial Statements May 31, 2023

Note 4 - Capital Assets - Continued

Depreciation expense for the Water System was \$1,493,936 for 2023. Similar to the Electric Fund, the Water Fund allocates certain depreciation charges to the various expenses or operating property accounts via the work order system. These depreciation charges totaled \$15,618 for the year ending May 31, 2023. The Village records the net costs associated with the retirement, removal, salvage, and proceeds upon disposition of fixed assets against accumulated depreciation.

	Electric Fund					
	June 1, 2022 Additi		Reductions	May 31, 2023		
Depreciable assets						
Buildings and improvements	\$ 17,174,852	\$ 43,989	\$ (27,519)	\$ 17,191,322		
Machinery and equipment	59,167,343	971,307	(117,918)	60,020,732		
Total depreciable assets	76,342,195	1,015,296	(145,437)	77,212,054		
Accumulated depreciation	35,577,610	1,862,632	(119,143)	37,321,099		
Total depreciable assets, net	40,764,585	(847,336)	(26,294)	39,890,955		
Non-depreciable assets						
Land	48,614	-	-	48,614		
Construction in progress	888,448	109,879	(194,078)	804,249		
Total non-depreciable assets	937,062	109,879	(194,078)	852,863		
Total capital assets, net	\$ 41,701,647	\$ (737,457)	\$ (220,372)	\$ 40,743,818		

Depreciation expense for the Electric System was \$1,784,248 for 2023. Depreciation charges for transportation and shop equipment have been allocated to the various expenses or operating property accounts via the Electric Fund's work order system, as prescribed by the Uniform System of Accounts for Municipal Electric Utilities. These depreciation charges totaled \$78,384 for the year ended May 31, 2023. In accordance with the Uniform System of Accounts for Municipal Electric Utilities, net costs associated with the retirement, removal, salvage, and proceeds upon disposition of fixed assets have been charged against accumulated depreciation.

The follow tables summarize the changes in the Village's long-term liabilities for the year ended May 31, 2023:

	Balance June 1, 2022	New Issues/ Additions	Maturities and/or Payments	Balance May 31, 2023	Due Within One Year
Governmental activities					
Bonds payable	\$ 20,650,618	\$ 8,177,288	\$ (2,484,801)	\$ 26,343,105	\$ 2,344,721
Premiums	384,385	661,489	(70,311)	975,563	99,867
Total bonds payable	21,035,003	8,838,777	(2,555,112)	27,318,668	2,444,588
BANs payable	12,000,000	6,275,000	(8,800,000)	9,475,000	-
Total long-term debt	33,035,003	15,113,777	(11,355,112)	36,793,668	2,444,588
Claims payable					
Self insurance	1,632,002	2,034,224	(842,224)	2,824,002	550,000
Tax Certiorari	495,446	425,951	(500,514)	420,883	-
	2,127,448	2,460,175	(1,342,738)	3,244,885	550,000
Compensated absences	10,753,159	1,000,371	-	11,753,530	1,075,316
Net pension liability					
ERS	-	6,348,215	(940,276)	5,407,939	-
PFRS	1,273,175	14,360,911	(2,536,704)	13,097,382	-
OPEB obligations	123,273,771	1,630,820	(19,298,507)	105,606,084	-
LOSAP obligations	873,275	114,498	(17,347)	970,426	-
Total other liabilities	136,173,380	23,454,815	(22,792,834)	136,835,361	1,075,316
Total governmental activities	\$ 171,335,831	\$ 41,028,767	\$ (35,490,684)	\$ 176,873,914	\$ 4,069,904

Notes to Financial Statements May 31, 2023

Note 5 - Bond Anticipation Notes and Long-Term Liabilities

	Balance June 1, 2022	New Issues/ Additions	Maturities and/or Payments	Balance May 31, 2023	Due Within One Year
Water Fund					
Bonds payable	\$ 16,344,509	\$ -	\$ (1,682,693)	\$ 14,661,816	\$ 1,693,611
Premiums	316,341	_	(50,517)	265,824	50,517
Total bonds payable	16,660,850		(1,733,210)	14,927,640	1,744,128
BAN payable		2,000,000	(1,700,210)	2,000,000	- 1,1 11,125
Compensated absences	311,457	_,000,000		311,457	
Net pension liability	011,101	564,908	(83,672)	481,236	_
OPEB obligations	2,234,645	29,574	(349,845)	1,914,374	
Total water fund	\$ 19,206,952	\$ 2,594,482	\$ (2,166,727)	\$ 19,634,707	\$ 1,744,128
Electric Fund					
Bonds payable	\$ 8,564,873	\$ 2,787,712	\$ (967,506)	\$ 10,385,079	\$ 1,026,668
Premiums	287,265	225,507	(53,608)	459,164	53,608
Total bonds payable	8,852,138	3,013,219	(1,021,114)	10,844,243	1,080,276
BAN payable	3,000,000	2,000,000	(3,000,000)	2,000,000	
Compensated absences	2,492,450	11,533	-	2,503,983	249,245
Net pension liability	· · ·	2,653,937	(393,092)	2,260,845	· -
OPEB obligations	13,346,076	176,529	(2,089,298)	11,433,307	
Total electric fund	\$ 27,690,664	\$ 7,855,218	\$ (6,503,504)	\$ 29,042,378	\$ 1,329,521

On June 8, 2022, the Village issued \$10,965,000 in public improvement serial bonds at a premium that were used to refund \$11,800,000 of BANs. The remaining \$3,200,000 in BANs was reissued as part of a new \$13,475,000 BAN. The 2022 BAN bears an interest rate of 3.25%.

On June 8, 2023, the Village issued a \$21,865,000 bond at a premium of \$1,563,377 to refund the BAN of \$13,475,000 and provide additional funding for various capital projects, including Electric system upgrades, road improvements, building rehabilitations and vehicles/equipment.

The Village has recorded all BANs as long-term liabilities at May 31, 2023 as they were refinanced on a long-term basis or replaced with another short-term obligation for an uninterrupted period extending beyond one year from the date of the Village's financial statements.

General obligation bonds payable for the governmental activities at May 31, 2023 are comprised of the following:

Purpose	Year of Issue	Original Issue Amount	Final Maturity	Interest Rate	Outstanding at Year End
Refunding Bonds	2012	\$ 1,780,000	June 2022	2.00-4.00%	\$ 720,000
Public Improvements	2013	7,715,000	October 2028	2.00-3.00%	3,030,000
Public Improvements	2015	8,760,000	February 2030	2.00-3.00%	3,830,000
Public Improvements	2016	2,810,000	February 2031	2.00-3.00%	1,200,000
Public Improvements	2017	4,500,000	June 2032	3.00%	3,105,000
Public Improvements	2018	5,750,000	November 2047	3.00-4.00%	5,295,531
Refunding Bonds	2021	1,823,825	October 2025	5.00%	985,286
Public Improvements	2022	8,177,288	June 2039	4.00-5.00%	8,177,288
		\$ 41,316,113			\$ 26,343,105

Notes to Financial Statements May 31, 2023

Note 5 - Bond Anticipation Notes and Long-Term Liabilities - Continued

General obligation bonds payable for the Water Fund and Electric Fund at May 31, 2023 are comprised of the following:

Purpose	Year of Issue	Original Issue Amount	Final Maturity	Interest Rate	Outstanding at Year End
Water Fund					
General Improvements	2012	\$ 4,500,000	August 2027	1.50-3.00%	\$ 1,495,000
General Improvements	2013	400,000	October 2028	2.00-3.00%	180,000
Public Improvements	2015	2,700,000	February 2030	2.00-3.00%	1,260,000
Public Improvements	2016	6,600,000	February 2031	2.00-3.00%	3,600,000
Public Improvements	2017	3,700,000	June 2032	3.00%	2,550,000
Public Improvements	2018	5,300,000	November 2047	3.00-4.00%	4,881,101
Refunding Bonds	2021	1,378,621	October 2025	5.00%	695,715
		\$ 24,578,621			\$ 14,661,816
Electric Fund					
General Improvements	2012	1,250,000	August 2027	1.50-3.00%	\$ 435,000
Refunding Bonds	2012	3,505,000	June 2027	2.00-4.00%	915,000
Public Improvements	2015	3,000,000	February 2030	2.00-3.00%	1,385,000
Public Improvements	2016	750,000	February 2031	2.00-3.00%	400,000
Public Improvements	2017	1,200,000	June 2032	3.00%	825,000
Public Improvements	2018	3,500,000	November 2047	3.00-4.00%	3,223,368
Refunding Bonds	2021	732,554	October 2025	5.00%	413,999
Public Improvements	2022	2,787,712	June 2039	4.00-5.00%	2,787,712
		\$ 16,725,266			\$ 10,385,079

The annual requirements to amortize all bonded debt outstanding within the governmental activities as of May 31, 2023 are as follows:

	Governmental Activities		Business-Type Activities		Total	
May 31,	Principal	Interest	Principal	Interest	Principal	Interest
2024	\$ 2,344,721	\$ 1,083,634	\$ 2,720,279	\$ 707,749	\$ 5,065,000	\$ 1,791,383
2025	2,517,365	831,425	2,657,635	817,479	5,175,000	1,648,904
2026	2,367,026	755,541	2,342,974	678,684	4,710,000	1,434,225
2027	2,210,733	685,603	2,114,267	606,910	4,325,000	1,292,513
2028	2,258,329	615,998	2,126,671	544,225	4,385,000	1,160,223
2029-2033	6,718,822	2,153,756	6,011,178	1,936,017	12,730,000	4,089,773
2034-2038	3,931,791	1,199,287	2,553,209	1,218,672	6,485,000	2,417,959
2039-2043	2,547,923	467,673	2,307,077	702,915	4,855,000	1,170,588
2044-2048	1,446,395	148,829	2,213,605	262,362	3,660,000	411,191
	\$ 26,343,105	\$ 7,941,746	\$ 25,046,895	\$ 7,475,013	\$ 51,390,000	\$ 15,416,759

The annual requirements to amortize the Water Fund and Electric Fund outstanding bonded debt, respectively, as of May 31, 2023, are as follows:

	Water Fund		Electric Fund		Total Business-Type Activities	
May 31,	Principal	Interest	Principal	Interest	Principal	Interest
2024	\$ 1,693,611	\$ 434,037	\$ 1,026,668	\$ 428,157	\$ 2,720,279	\$ 862,194
2025	1,566,350	389,323	1,091,285	331,147	2,657,635	720,470
2026	1,500,087	347,537	842,887	297,665	2,342,974	645,202
2027	1,367,063	309,245	747,204	271,303	2,114,267	580,548
2028	1,385,705	272,923	740,966	246,786	2,126,671	519,709
2029-3033	3,761,375	908,762	2,249,803	933,157	6,011,178	1,841,919
2034-2038	939,795	578,829	1,613,414	577,011	2,553,209	1,155,840
2039-2043	1,114,640	381,234	1,192,437	270,192	2,307,077	651,426
2044-2048	1,333,190	137,180	879,915	90,592	2,213,105	227,772
	\$ 14,661,816	\$ 3,759,070	\$ 10,384,579	\$ 3,446,010	\$ 25,046,395	\$ 7,205,080

Notes to Financial Statements May 31, 2023

Note 6 - Retirement System

The Village participates in the New York State and Local Employees' Retirement System (ERS) and the New York State and Local Police and Fire System (PFRS), which are collectively referred to as New York State and Local Retirement System (the System). These are cost-sharing, multiple-employer retirement systems. The System provides retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund (Fund), which was established to hold all net assets and record changes in plan net position allocated to the System. The Comptroller of the State of New York serves as the Trustee of the Fund and is the administrative head of the System. The Comptroller is an elected official determined in a direct statewide election and serves a four-year term. System benefits are established under the provisions of the New York State Retirement and Social Security Law (NYSRSSL). Once a public employer elects to participate in the System, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship, and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute.

The System is included in the State's financial report as a pension trust fund. That report, including information with regard to benefits provided, may be obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

Benefits Provided

The System provides retirement benefits as well as death and disability benefits.

Tiers 1 and 2

Eligibility: Tier 1 members, with the exception of those retiring under special retirement plans, must be at least age 55 to be eligible to collect a retirement benefit. There is no minimum service requirement for Tier 1 members. Tier 2 members, with the exception of those retiring under special retirement plans, must have five years of service and be at least age 55 to be eligible to collect a retirement benefit. The age at which full benefits may be collected for Tier 1 is 55, and the full benefit age for Tier 2 is 62.

Benefit Calculation: Generally, the benefit is 1.67 percent of final average salary for each year of service if the member retires with less than 20 years. If the member retires with 20 or more years of service, the benefit is 2 percent of final average salary for each year of service. Tier 2 members with five or more years of service can retire as early as age 55 with reduced benefits. Tier 2 members age 55 or older with 30 or more years of service can retire with no reduction in benefits. As a result of Article 19 of the RSSL, Tier 1 and Tier 2 members who worked continuously from April 1, 1999 through October 1, 2000 received an additional month of service credit for each year of credited service they have at retirement, up to a maximum of 24 additional months.

Final average salary is the average of the wages earned in the three highest consecutive years. For Tier 1 members who joined on or after June 17, 1971, each year of final average salary is limited to no more than 20 percent of the previous year. For Tier 2 members, each year of final average salary is limited to no more than 20 percent of the average of the previous two years.

Tiers 3, 4, and 5

Eligibility: Tier 3 and 4 members, with the exception of those retiring under special retirement plans, must have five years of service and be at least age 55 to be eligible to collect a retirement benefit. Tier 5 members, with the exception of those retiring under special retirement plans, must have 10 years of service and be at least age 55 to be eligible to collect a retirement benefit. The full benefit age for Tiers 3, 4 and 5 is 62.

Notes to Financial Statements May 31, 2023

Note 6 - Retirement System - Continued

Benefits Provided - Continued

Tiers 3, 4, and 5 - Continued

Benefit Calculation: Generally, the benefit is 1.67 percent of final average salary for each year of service if the member retires with less than 20 years. If a member retires with between 20 and 30 years of service, the benefit is 2 percent of final average salary for each year of service. If a member retires with more than 30 years of service, an additional benefit of 1.5 percent of final average salary is applied for each year of service over 30 years. Tier 3 and 4 members with five or more years of service and Tier 5 members with 10 or more years of service can retire as early as age 55 with reduced benefits. Tier 3 and 4 members age 55 or older with 30 or more years of service can retire with no reduction in benefits.

Final average salary is the average of the wages earned in the three highest consecutive years. For Tier 3, 4 and 5 members, each year of final average salary is limited to no more than 10 percent of the average of the previous two years.

Tier 6

Eligibility: Tier 6 members, with the exception of those retiring under special retirement plans, must have 10 years of service and be at least age 55 to be eligible to collect a retirement benefit. The full benefit age for Tier 6 is 63 for ERS members and 62 for PFRS members.

Benefit Calculation: Generally, the benefit is 1.67 percent of final average salary for each year of service if the member retires with less than 20 years. If a member retires with 20 years of service, the benefit is 1.75 percent of final average salary for each year of service. If a member retires with more than 20 years of service, an additional benefit of 2 percent of final average salary is applied for each year of service over 20 years. Tier 6 members with 10 or more years of service can retire as early as age 55 with reduced benefits.

Final average salary is the average of the wages earned in the five highest consecutive years. For Tier 6 members, each year of final average salary is limited to no more than 10 percent of the average of the previous four years.

Special Plans

The 25-Year Plans allow a retirement after 25 years of service with a benefit of one-half of final average salary, and the 20-Year Plans allow a retirement after 20 years of service with a benefit of one-half of final average salary. These plans are available to certain PFRS members, sheriffs, and correction officers.

Ordinary Disability Benefits

Generally, ordinary disability benefits, usually one-third of salary, are provided to eligible members after 10 years of service; in some cases, they are provided after five years of service.

Accidental Disability Benefits

For all eligible Tier 1 and Tier 2 ERS and PFRS members, the accidental disability benefit is a pension of 75 percent of final average salary, with an offset for any Workers' Compensation benefits received. The benefit for eligible Tier 3, 4, 5 and 6 members is the ordinary disability benefit with the years-of-service eligibility requirement dropped.

Notes to Financial Statements May 31, 2023

Note 6 - Retirement System - Continued

Benefits Provided - Continued

Ordinary Death Benefits

Death benefits are payable upon the death, before retirement, of a member who meets eligibility requirements as set forth by law. The first \$50,000 of an ordinary death benefit is paid in the form of group term life insurance. The benefit is generally three times the member's annual salary. For most members, there is also a reduced post-retirement ordinary death benefit available.

Post-Retirement Benefit Increases

A cost-of-living adjustment is provided annually to: (i) all pensioners who have attained age 62 and have been retired for five years; (ii) all pensioners who have attained age 55 and have been retired for 10 years; (iii) all disability pensioners, regardless of age, who have been retired for five years; (iv) ERS recipients of an accidental death benefit, regardless of age, who have been receiving such benefit for five years and (v) the spouse of a deceased retiree receiving a lifetime benefit under an option elected by the retiree at retirement. An eligible spouse is entitled to one- half the cost-of-living adjustment amount that would have been paid to the retiree when the retiree would have met the eligibility criteria. This cost-of-living adjustment is a percentage of the annual retirement benefit of the eligible member as computed on a base benefit amount not to exceed \$18,000 of the annual retirement benefit. The cost-of-living percentage shall be 50 percent of the annual Consumer Price Index as published by the U.S. Bureau of Labor, but cannot be less than 1 percent or exceed 3 percent.

Contributions

The System is noncontributory except for employees who joined the New York State and Local Employees' Retirement System after July 27, 1976, who contribute 3 percent of their salary for the first 10 years of membership, and employees who joined on or after January 1, 2010 (ERS) or January 9, 2010 (PFRS) who generally contribute 3 percent of their salary for their entire length of service. For Tier 6 members, the contribution rate varies from 3 percent to 6 percent depending on salary. Generally, Tier 5 and 6 members are required to contribute for all years of service. Under the authority of the NYSRSSL, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the Systems' fiscal year ending March 31. Contributions for the current year and two preceding years were equal to 100 percent of the contributions required, and were as follows:

	EI	RS	PFRS	 Total
2023	\$ 1,4	17,040 \$	2,536,704	\$ 3,953,744
2022	2,0	59,320	2,574,974	4,634,294
2021	2,0	96,893	2,011,429	4,108,322

These contributions were equal to the 100% of the actuarially required contributions for each respective year.

Notes to Financial Statements May 31, 2023

Note 6 - Retirement System - Continued

Pension Liabilities, Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At May 31, 2023, the Village reported a pension liability for ERS and PFRS of \$5,407,939 and \$13,097,382 in the governmental activities statement of net position and a net pension liability for ERS of \$2,742,081 in the business-type activities statement of net position. The net pension liability was measured as of March 31, 2023, and the total pension liability used to calculate the net pension asset/liability was determined by an actuarial valuation as of that date. The Village's proportion of the net pension liability was based on a projection of the Village's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined.

At May 31, 2023, the Village's proportion was .0380060% in the Employee Retirement System and .2376817% in the Police and Fire Retirement System.

For the year ended May 31, 2023, the Village recognized pension expense of \$6,105,853 in the governmental activities and \$986,398 in the business-type activities. At May 31, 2023, the Village reported deferred outflows of resources and deferred inflows of resources related to ERS and PFRS from the following sources:

Differences between expected and actual experience Change in assumptions Net difference between projected and actual investment earnings Changes in proportion and differences between employer contributions and proportionate share of contributions Contributions subsequent to measurement date	

E	New York St mployees' Re			Po	New Yo lice and Fire R						
	Governmen	tal Act	ivities		Governmen	tal Activ	vities		otal Governm	ental A	Activities
	Deferred		Deferred		Deferred		Deferred		Deferred		Deferred
	Outflows of	Ir	nflows of	C	Outflows of	Ir	nflows of		Outflows of	Ir	nflows of
F	Resources	R	esources	F	Resources	R	esources	F	Resources	R	esources
\$	575,988 2,626,444	\$	151,875 29,027 31,771	\$	1,280,137 6,382,320 23,154	\$		\$	1,856,125 9,008,764 23,154	\$	151,875 29,027 31,771
	299,798		211,566		441,953		191,864		741,751		403,430
	203,760				465,921				669,681		
\$	3,705,990	\$	424,239	\$	8,593,485	\$	191,864	\$	12,299,475	\$	616,103

Differences between expected and
actual experience
Change in assumptions
Net difference between projected
and actual investment earnings
Changes in proportion and differences
between employer contributions and
proportionate share of contributions
Contributions subsequent to
measurement date

	New Yo	rk State	and Local E	mploy	ees' Retiremer	nt Syste	m				
	Wate	r Fund			Electri	c Fund					
0	Deferred outflows of Resources	In	eferred flows of esources	(Deferred Outflows of Resources	In	eferred flows of esources	<u> </u>	otal Business	-Type	Activities
\$	51,255 233,719	\$	13,515 2,583 2,827	\$	240,798 1,098,012	\$	63,493 12,135 13,282	\$	292,053 1,331,731	\$	77,008 14,718 16,109
	26,678		18,827		125,334		88,447		152,012		107,274
	18,119				85,189		<u>-</u>		103,308		
\$	329,771	\$	37,752	\$	1,549,333	\$	177,357	\$	1,879,104	\$	215,109

Notes to Financial Statements May 31, 2023

Note 6 - Retirement System - Continued

Pension Liabilities, Pension Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - Continued

Village contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending May 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Governmental Activities					
	ERS		PFRS			Total
For the year ending May 31,					'	_
2024	\$	759,775	\$	1,490,142	\$	2,249,917
2025		(247,483)		(246,314)		(493,797)
2026		1,092,412		3,932,928		5,025,340
2027		1,473,287		2,488,590		3,961,877
2028		-		270,354		270,354
	\$	3,077,991	\$	7,935,700	\$	11,013,691

	Business-Type Activities					
	Wa	ater Fund	Ele	ectric Fund		Total
For the year ending May 31,				_		
2024	\$	67,610	\$	317,632	\$	385,242
2025		(22,023)		(103,463)		(125,486)
2026		97,210		456,694		553,904
2027		131,103		615,924		747,027
	\$	273,900	\$	1,286,787	\$	1,560,687

Actuarial Assumptions

The total pension liability at March 31, 2023 was determined by using an actuarial valuation as of April 1, 2022, with update procedures used to roll forward the total pension liability to March 31, 2023. Significant actuarial assumptions used in the valuation were as follows:

Actuarial cost method	Entry age normal
Inflation rate	2.9%
Salary scale	4.40% ERS, 6.20% (PFRS), indexed by service
Cost-of-living adjustments	1.5%
Investment rate of return	5.9% compounded annually, net of investment expenses
Decrement	Developed from the Plan's experience study of the period April 1, 2015 through March 31, 2020
Mortality improvement	Society of Actuaries Scale MP-2021

Notes to Financial Statements May 31, 2023

Note 6 - Retirement System - Continued

Actuarial Assumptions - Continued

The actuarial assumptions used in the April 1, 2022 valuation are based on the results of an actuarial experience study for the period April 1, 2015 to March 31, 2020.

The long-term expected rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of March 31, 2023 are summarized below.

		Long-Term
	Target	Expected Real
	Allocation	Rate of Return
Asset Type		
Domestic equity	32.00%	4.30%
International equity	15.00%	6.85%
Private equity	10.00%	7.50%
Real estate	9.00%	4.60%
Opportunistic/absolute return strategies	3.00%	5.38%
Credit	4.00%	5.43%
Real assets	3.00%	5.84%
Fixed income	23.00%	1.50%
Cash	1.00%	0.00%
	100.00%	

Discount Rate

The discount rate used to calculate the total pension liability was 5.9%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Proportionate Share of the Net Pension Liability/Asset to the Discount Rate Assumption

The following presents the Village's proportionate share of the net pension liability (asset) calculated using the discount rate of 5.9%, as well as what the Village's proportionate share of the net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	Current				
	1% Decrease (4.9%)	Assumption (5.9%)	1% Increase (6.9%)		
Village's proportionate share of net liability (asset)					
ERS	\$ 19,695,103	\$ 8,150,020	\$ (1,497,240)		
PFRS	27,302,105	13,097,382	1,335,018		

Notes to Financial Statements May 31, 2023

Note 6 - Retirement System - Continued

Pension Plan Fiduciary Net Position

The components of the current-year net pension liability of the employers as of March 31, 2023, were as follows:

	(Dollars in Thousands)					
		ERS		PFRS		Total
Employer's total pension liability Plan fiduciary net position	\$	232,627,259 (211,183,223)	\$	43,835,333 (38,324,863)	\$	276,462,592 (249,508,086)
Employer's net pension liability	\$	21,444,036	\$	5,510,470	\$	26,954,506
Ratio of plan fiduciary net position to the employer's total pension liability		90.78%		87.43%		90.25%

Note 7 - Other Postemployment Benefit Obligations

In addition to providing pension benefits, the Village provides certain health care benefits for retired employees through a single employer defined benefit plan. A summary of active employees and retired employees covered under this benefit plan as of May 31, 2023 is as follows:

Retired	220
Active participants	226
Total	446

The various collective bargaining agreements stipulate the employees covered and the percentage of contribution. Contributions by the Village may vary according to the length of service. The cost of providing postemployment health care benefits is shared between the Village and the retired employee. Substantially all of the Village's employees may become eligible for those benefits if they reach normal retirement age while working for the Village. The cost of retiree health care benefits is recognized as expenditure as claims are paid in the fund financial statements. The Village is not required to fund the benefit plan other than the pay-as-you-go amount necessary to provide current benefits to retirees. The benefit plan does not issue a stand-alone financial report since there are no assets legally segregated for the sole purpose of paying benefits under the benefit plan.

At May 31, 2023, the Village reported a liability of \$105,606,084 and \$13,347,681 for its OPEB liability in the governmental activities and business-type activities, respectively. The OPEB liability was measured as of June 1, 2022 by an actuarial valuation using census data information as of May 31, 2023. For the year ended May 31, 2023, the Village recognized OPEB expense of \$1,536,210 and \$300,712 in the governmental activities and business-type activities, respectively. At May 31, 2023, the Village reported deferred outflows of resources of resources and deferred inflows of resources related to OPEB from the following sources:

_	Outflows of		Deferred Inflows of Resources
\$	4,247,424 13,771,706	\$	12,349,344 41,009,552
\$	18,019,130	\$	53,358,896
	_	Outflows of Resources \$ 4,247,424	Resources \$ 4,247,424 \$ 13,771,706

Governmental Activities

Notes to Financial Statements May 31, 2023

Note 7 - Other Postemployment Benefit Obligations - Continued

	Business-Type Activities							
	-	Wate	r Fund		Electric Fund			
		Deferred	[Deferred		Deferred		Deferred
	0	utflows of	lı	nflows of	C	Outflows of		Inflows of
	R	esources	R	esources	F	Resources	F	Resources
Differences between expected and					-			
actual experience	\$	76,995	\$	223,863	\$	459,842	\$	1,336,986
Change in assumptions		249,647		743,400		1,490,976		4,439,846
	\$	326,642	\$	967,263	\$	1,950,818	\$	5,776,832

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	G	overnmental	ype Activities			
	Activities		Water		Electric	
Fiscal year ended May 31,			 			
2024	\$	(6,595,875)	\$ (119,567)	\$	(714,094)	
2025		(6,882,527)	(124,763)		(745,128)	
2026		(7,247,067)	(131,371)		(784,594)	
2027		(10,804,958)	(195,867)		(1,169,785)	
2028		(3,809,339)	(69,053)		(412,413)	
	\$	(35,339,766)	\$ (640,621)	\$	(3,826,014)	

The total OPEB liability at May 31, 2023 was determined using the following actuarial assumptions:

Discount Rate	3.70% per annum (for FYE 23 Expense) 4.24% per annum (disclosures)
Mortality	RP 2010 Mortality table, MP 2021 projection
Inflation Rate	3.00%
Healthcare Cost Trend Rate	
Year 1	8.00%
Year 2	7.50%
Year 3	7.00%
Year 4	6.50%
Year 5	6.00%
Year 6	5.50%
Year 7+	5.00%
Admin charge	5.00%
Participation Rate	100% Police, 90% All Others

The discount rate was determined using the S&P 20 Year AA Municipal Bond Index.

Notes to Financial Statements May 31, 2023

Note 7 - Other Postemployment Benefit Obligations - Continued

Actuarial valuations involve estimates and assumptions about the probability of events far into the future and are subject to continual revisions as actual results are compared to past expectations and new estimates are made about the future. These calculations are designed to reduce short-term volatility in actuarial accrued liabilities. Projected benefits are based on the types of benefits provided at the time of each valuation and on the cost, sharing provisions then in effect.

Changes in the net OPEB liability are as follows:

	G	overnmental Activities	Water Fund	Electric Fund	Total
Balance at May 31, 2022	\$	123,273,771	\$ 2,234,645	\$ 13,346,076	\$ 138,854,492
Changes for the fiscal year:					
Service cost		3,721,760	67,466	402,932	4,192,158
Interest		4,504,920	81,663	487,719	5,074,302
Changes to assumptions or other inputs		(10,879,595)	(197,220)	(1,177,865)	(12,254,680)
Differences between expected and actual experience		(11,976,462)	(217,103)	(1,296,616)	(13,490,181)
Benefit payments		(3,038,310)	(55,077)	(328,939)	(3,422,326)
Net changes		(17,667,687)	(320,271)	(1,912,769)	(19,900,727)
Balance at May 31, 2023	\$	105,606,084	\$ 1,914,374	\$ 11,433,307	\$ 118,953,765

The following presents the OPEB liability of the Plan as of May 31, 2023 using current health care cost trend rates as well as what the OPEB liability would be if it were calculated using health care cost trend rates 1% lower or 1% higher than the current rates:

	Decrease (7% reasing to 4%)	Tre	ealthcare Cost end Rate (8% creasing to 5%)	1% Increase (9% decreasing to 6%)		
Total OPEB liability	\$ 102,873,435	\$	118,953,765	\$ 139,597,145		

The following presents the OPEB liability of the plan as of May 31, 2023 calculated using the discount rate of 3.7%, as well as what the OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

	1	% Decrease		Discount Rate		1% increase	
		(3.24%)		(4.24%)	(5.24%)		
Total OPEB liability	\$	138,756,472	\$	118,953,765	\$	103,204,436	

Note 8 - Length of Service Award Program

The Village, pursuant to Article 11-A of the General Municipal Law of the State of new York and legislative resolution, has established a Length of Service Awards Program ("Program") for volunteer firefighters. This Program is a single employer defined benefit plan established as a grantor/rabbi trust and, as such, the assets are subject to the claims of the Village's general creditors. The Program is accounted for in the Village's financial statements within the General Fund.

Notes to Financial Statements May 31, 2023

Note 8 - Length of Service Award Program - Continued

Active volunteer firefighters, upon attainment of age 18, and upon earning 50 or more points in a calendar year after 1999 under provisions of the Program point system, are eligible to become participants of the Program. Points are granted for the performance of certain activities and point values. A participant may also receive credit for five years of firefighting service rendered prior to the establishment of the Program. Participants are fully vested upon attainment of entitlement age, upon death or upon general disablement and after earning five years of service credit. A participant, upon attainment of entitlement age (the later of age 62 or the participant's age after earning 50 program points), shall be able to receive their service award, payable in the form of a ten-year certain and continuous monthly payment life annuity. The monthly benefits are \$20 for each year of service credit, up to a maximum of 30 years. The benefits and refunds of the plan are recognized when due and payable in accordance with the terms of the plan. The Program also provides disability and death benefits. The trustees of the Program, which are the members of the Village Board, are authorized to invest the funds in authorized investment vehicles. Administrative costs are paid by the Village from the General Fund. Separate financial statements are not issued by the Program.

At the December 31, 2022 measurement date, the following participants were covered by the benefits terms:

Inactive participants currently receiving benefit payments	41
Inactive participants entitled to but not yet receiving	
benefit payments	4
Active participants	198
Total	243

The General Municipal Law of the State of New York requires the Village to contribute an actuarially determined contributions on an annual basis. The actuarially determined contribution shall be appropriated annually by the Village's Board of Trustees.

The total pension liability at the December 31, 2022 measurement date was determined using an actuarial valuation as of that date.

The total pension liability in the December 31, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Actuarial Cost Method: Entry Age Normal

Inflation: 2.25%

Salary Scale: None assumed

Mortality Rates RP-2014 Mortality Table (60/40 male female blend) projected

for mortality improvement to the year 2025 with scale MP 2020

The discount rate used to measure the total pension liability was 4.31%. This was the yield to maturity of the S&P Municipal Bond 20 Year High Grade Rate Index as of December 31, 2022. In describing this index, S&P Down Jones Indices notes that the index consists of bonds in the S&P Municipal Bond Index with maturity of 20 years and a rating of at least Aa2 by Moody's Investors Services, AA by Fitch or AA by Standard & Poor's Rating Services.

Notes to Financial Statements May 31, 2023

Note 8 - Length of Service Award Program - Continued

The Village's change in the total pension liability is as follows:

Balance as of May 31, 2022	\$ 873,275
Service Cost	401,819
Interest	28,368
Change of assumptions and other inputs	(353,042)
Differences between expected and actual experience	37,353
Benefit payments	(17,347)
Net changes	 97,151
Balance as of May 31, 2023	\$ 970,426

The following presents the total pension liability of the Village as of the May 31, 2023, calculated using the discount rate of 4.31%, as well as what the Village's total pension liability would be if it was calculated using a discount rate that is 1-percentage point lower or 1-percentage point high than the current rate:

	Current							
	1% Decrease (3.31%)	Discount Rate (4.31%)	1% Increase (5.31%)					
Total LOSAP liability	\$ 1,121,898	\$ 970,426	\$ 846,887					

For the year ended May 31, 2023, the Village recognized pension expense of \$426,740, which consisted of the following components:

Service cost	\$ 401,819
Interest	28,368
Change of assumptions and other inputs	(15,890)
Differences between expected and actual experience	4,343
Administrative expense	8,100
Total pension expense	\$ 426,740

At May 31, 2023, the Village reported deferred outflows of resources and deferred inflows of resources related to the Program from the following sources:

	Οι	Deferred utflows of esources	lı	Deferred Inflows of Resources		
Differences between expected and actual experience Changes of assumptions or other inputs Benefit payments and administrative expenses	\$	76,334 82,385	\$	374,647		
subsequent to the measurement date		7,753		-		
	\$	166,472	\$	374,647		

Notes to Financial Statements May 31, 2023

Note 8 - Length of Service Award Program - Continued

Benefit payments and administrative expenses subsequent to the measurement date will be recognized as a reduction of the Program during the year ending May 31, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Program will be recognized in pension expense as follows:

Year Ended May 31,	
2024	\$ (11,547)
2025	(11,547)
2026	(11,547)
2027	(11,547)
2028	(11,547)
Thereafter	(158,193)
	\$ (215,928)

Note 9 - Fund Balance

A summary of the Village's fund balance is presented below:

	 General		Capital Projects	mmunity elopment	ection 8 lousing		Debt Service		Total
Nonspendable									
Prepaid expenditures	\$ 544,507	\$		\$ 	\$ 	\$	-	\$	544,507
Restricted									
Employee Benefits	1,269,320		-	-	-		-		1,269,320
Capital programs	-		9,064,796	-	-		-		9,064,796
Police forfeiture			-	-	-		-		-
Service award program	566,003		-	-	-		-		566,003
Economic development	-		-	27,088	-		-		27,088
Housing choice voucher program	-		-	-	565,293		-		565,293
Debt service	 				 		721,786		721,786
Total restricted	 1,835,323		9,064,796	 27,088	 565,293		721,786		12,214,286
Assigned									
Living with the Bay	500,000		-	-	-		-		500,000
Appropriated	118,332		-	-	-		-		118,332
Unappropriated	-		-	39,464	-		-		39,464
Total Assigned	618,332	_		39,464		_			657,796
Unassigned	 13,813,730			 	 			_	13,813,730
Total Fund Balance	\$ 16,811,892	\$	9,064,796	\$ 66,552	\$ 565,293	\$	721,786	\$	27,230,319

Note 10 - Contingencies, Risks, and Uncertainties

a. Litigation and Claims

The Village is involved in various claims and lawsuits, arising in the normal course of operations. Management believes that any financial responsibility that may be incurred in settlement of such claims and lawsuits would not be material to the Village's financial position.

Notes to Financial Statements May 31, 2023

Note 10 - Contingencies, Risks, and Uncertainties

a. Litigation and Claims - Continued

The Village is also a defendant in numerous tax certiorari proceedings, some of which the results cannot be determined at this time. Known tax certiorari claims in the amount of \$517,800, that are currently due and payable are included in the general fund as accrued liabilities. Known tax certiorari claims in the amount of \$420,883 that are not currently due and payable, are reported in the governmental activities' opinion unit as a long-term liability.

b. Other Contingencies

The Village participates in various Federal grant programs. These programs are subject to program compliance audits pursuant to the Single Audit Act. The amount of expenditures/expenses that may be disallowed by the granting agencies cannot be determined at this time, although the Village anticipates such amounts, if any, to be immaterial.

c. Risk Management

The Village maintains a self-insurance risk management program for liability and casualty, property damage, workers' compensation, and unemployment. The Village uses a third-party administrator to manage the claims related to general liability and workers' compensation.

The Village is exposed to various risks of loss related to torts; theft, damage and destruction of assets, errors, and omissions; injuries to employees; life and health of employees; and natural disasters. The Village maintains commercial insurance for property damage for the Electric Plant and for all other municipally owned property, subject to deductibles ranging from \$5,000 to \$100,000 per occurrence. The Village also purchases commercial insurance for general liability claims with coverage up to approximately \$5 million in total with various limits per occurrence, subject to sublimits up to \$1 million.

There have been no significant reductions in insurance coverage as compared to the prior year, and there were no settlements in excess of insurance coverage over the last three years.

The Village estimates its potential claims under its self-insurance risk management program after consulting with outside professionals and legal counsel. The Village has recorded the liability for these claims in its government-wide financial statements. The estimated outstanding workers' compensation and general liability claims outstanding at May 31, 2022 were \$2,054,502 and \$769,500, respectively.

d. Tax Abatements

The Village is impacted by tax abatement agreements through the Town of Hempstead Industrial Development Agency, County of Nassau, County of Nassau Industrial Development Agency, and various housing authorities. The total amount of Village taxes abated as of and for the year-ended May 31, 2023 was \$1,743,069.

e. Investment Risk

The Village's LOSAP invests in money market funds and mutual funds. Such investments are exposed to various risks, such as interest rate and credit risks. Due to the level of risk associated with such investments, it is at least reasonably possible that changes in the values will occur in the near term and that such changes in the values could materially affect plan balances and the amounts reported in the financial statements.

Notes to Financial Statements May 31, 2023

Note 11 - Accounting Standards Issued But Not Yet Implemented

GASB Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. The primary objective of this statement is to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements (PPPs). As used in this statement, a PPP is an arrangement in which a government (the transferor) contracts with an operator (a governmental or nongovernmental entity) to provide public services by conveying control of the right to operate or use a nonfinancial asset, such an infrastructure or other capital assets (the underlying PPP asset), for a period of time in an exchange or exchange-like transaction. Some PPPs meet the definition of a service concession arrangement (SCA), which GASB defines in this statement as a PPP in which: (1) the operator collects and is compensated by fees from third parties; (2) the transferor determines or has the ability to modify or approve which services the operator is required to provide, to whom the operator is required to provide the services, and the prices or rates that can be charged for the services; and (3) the transferor is entitled to significant residual interest in the service utility of the underlying PPP asset at the end of the arrangement.

This statement also provides guidance for accounting and financial reporting for availability payment arrangements (APAs). As defined in this statement, an APA is an arrangement in which a government compensates an operator for services that may include designing, constructing, financing, maintaining, or operating an underlying nonfinancial asset for a period of time in an exchange or exchange-like transaction. The requirements of this statement are effective for fiscal years beginning after June 15, 2022.

GASB Statement No. 96, Subscription-Based Information Technology Arrangements. This statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users. This statement: (1) defines a SBITA; (2) establishes that a SBITA results in a right-to-use subscription asset and a corresponding subscription liability; (3) provides the capitalization criteria for outlays other than subscription payments, including implementation costs of a SBITA; and (4) requires note disclosures regarding a SBITA. Under this statement, a government generally should recognize a right-to-use subscription asset and a corresponding subscription liability. The requirements of this statement are effective for fiscal years beginning after June 15, 2022.

GASB Statement No. 99, *Omnibus 2022*. This statement addresses a variety of topics. The requirements of this statement related to the extension of the sue of LIBOR, accounting for Supplement Nutrition Assistance Program distributions, disclosures of nonmonetary transactions, pledges of future revenues by pledging governments, clarification of the provisions of GASB Statement No. 34, *Basis Financial Statements and Management's Discussion and Analysis for State and Local Governments*, as amended, and terminology updates related to GASB Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments* (GASB 53), and GASB Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position*, were effective upon issuance of the statement in April 2022. The requirements of this statement related to leases, PPPs, and SBITAs are effective for reporting periods beginning after June 15, 2022. The requirements of this statement related to financial guarantees and the classification of reporting of derivative instruments within the scope of GASB 53 are effective for reporting periods beginning after June 15, 2023.

Notes to Financial Statements May 31, 2023

Note 11 - Accounting Standards Issued But Not Yet Implemented - Continued

GASB Statement No. 100, Accounting Changes and Error Corrections. The primary objective of this statement is to enhance accounting and financial reporting requirements for accounting changes and error corrections to provide more understandable, reliable, relevant, consistent, and comparable information for making decisions or assessing accountability. This statement defines accounting changes as changes in accounting principles, changes in accounting estimates, and change to or within the financial reporting entity and describes the transactions or other events that constitute those changes. As part of those descriptions, for (1) certain changes in accounting principles and (2) certain changes in accounting estimates that result from a change in measurement methodology, a new principle or methodology should be justified on the basis that is preferable to the principle or methodology used before the change. That preferability should be based on the qualitative characteristics of financial reporting – understandability, reliability, relevance, timeliness, consistency, and comparability. This statement also addresses corrections of errors in previously issued financial statements. This statement prescribes the accounting and financial reporting for (1) each type of accounting changes and (2) error corrections. This statement requires that (a) changes in accounting principles and error corrections be reported retroactively by restating prior periods, (b) changes to or within the financial reporting entity be reported by adjusting beginning balances of the current period, and (c) changes in accounting estimates be reported prospectively by recognizing the change in the current period. The requirements of this statement for changes in accounting principles apply to the implementation of a new pronouncement in absence of specific transition provisions in the new pronouncement. This statement also requires that the aggregate amount of adjustments to and restatements of beginning net position, fund balance, or fund net position, as applicable, be displayed by reporting unit in the financial statements. This statement requires disclosures in notes to financial statements of descriptive information about accounting changes and error corrections, such as their nature. In addition, information about quantitative effects of beginning balances of each accounting change and error correction should be disclosed by reporting unit in a tabular format to reconcile beginning balances as previously reported to beginning balances as restated. Furthermore, this statement addresses how information that is affected by a change in accounting principle or error correction should be presented in required supplementary information and supplementary information. For periods that are earlier than those included in the basic financial statements, information presented as required supplementary information and supplementary information should be restated for error corrections, if practicable, but not for changes in accounting principles. The requirements of this statement are effective for accounting changes and error corrections made in fiscal years beginning after June 15, 2023, and all reporting periods thereafter.

GASB Statement No. 101, Compensated Absences. This statement requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. A liability should be recognized for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. Leave is attributable to services already rendered when an employee has performed the services required to earn the leave. Leave that accumulates is carried forward from the reporting period in which it is earned to a future reporting period during which it may be used for time off or otherwise paid or settled. In estimating the leave that is more likely than not to be used or otherwise paid or settled, a government should consider relevant factors such as employment policies related to compensated absences and historical information about the use or payment of compensated absences. However, leave that is more likely than not to be settled through conversion to defined benefit postemployment benefits should not be included in a liability for compensated absences. This statement requires that a liability for certain types of compensated absences—including parental leave, military leave, and jury duty leave—not be recognized until the leave commences. This statement also requires that a liability for specific

Notes to Financial Statements May 31, 2023

Note 11 - Accounting Standards Issued But Not Yet Implemented - Continued

types of compensated absences not be recognized until the leave is used. This statement also establishes guidance for measuring a liability for leave that has not been used, generally using an employee's pay rate as of the date of the financial statements. A liability for leave that has been used but not yet paid or settled should be measured at the amount of the cash payment or noncash settlement to be made. Certain salary-related payments that are directly and incrementally associated with payments for leave also should be included in the measurement of the liabilities. With respect to financial statements prepared using the current financial resources measurement focus, this Statement requires that expenditures be recognized for the amount that normally would be liquidated with expendable available financial resources. The requirements of this statement are effective for fiscal years beginning after December 15, 2023, and all reporting periods thereafter.

GASB Statement No. 102, Certain Risk Disclosures. The objective of this Statement is to provide users of government financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints. This Statement defines a concentration as a lack of diversity related to an aspect of a significant inflow of resources or outflow of resources. A constraint is a limitation imposed on a government by an external party or by formal

action of the government's highest level of decision-making authority. Concentrations and constraints may limit a government's ability to acquire resources or control spending. This Statement requires a government to assess whether a concentration or constraint makes the primary government reporting unit or other reporting units that report a liability for revenue debt vulnerable to the risk of a substantial impact. Additionally, this Statement requires a government to assess whether an event or events associated with a concentration or constraint that could cause the substantial impact have occurred, have begun to occur, or are more likely than not to begin to occur within 12 months of the date the financial statements are issued. If a government determines that those criteria for disclosure have been met for a concentration or constraint, it should disclose information in notes to financial statements in sufficient detail to enable users of financial statements to understand the nature of the circumstances disclosed and the government's vulnerability to the risk of a substantial impact. The requirements of this Statement are effective for fiscal years beginning after June 15, 2024, and all reporting periods thereafter.

Management has not estimated the extent of the potential impact, if any, of these statements on the Village's financial statements.

Required Supplementary Information Statement of Revenues, Expenditures, and Changes in Fund Balances Budget and Actual - General Fund

		May 3	1, 2023	
	Original	-		(Over) Under
	Budget	Final Budget	Current Year	Final Budget
REVENUES				
Real property taxes	\$ 33,851,833	\$ 33,851,833	\$ 33,851,833	\$ -
Other tax items	1,060,000	1,060,000	1,575,483	515,483
Departmental income	3,807,850	3,807,850	4,695,622	887,772
Use of money and property	35,000	35,000	405,410	370,410
Licenses and permits	1,510,000	1,510,000	1,822,230	312,230
Fines and forfeitures	1,115,000	1,115,000	1,665,769	550,769
Sale of property and compensation for loss	36,000	36,000	133,363	97,363
Intergovernmental charges	1,995,000	1,995,000	1,997,997	2,997
County aid	-	-	97,154	97,154
State aid	1,023,671	1,023,671	592,963	(430,708)
Federal aid	-	-	192,064	192,064
Miscellaneous	660,000	660,000	711,802	51,802
Total revenues	45,094,354	45,094,354	47,741,690	2,647,336
Appropriated fund balance	850,000	2,459,864	-	-
Total revenues and appropriated fund balance	45,944,354	47,554,218	47,741,690	2,647,336
EVDENDITUDEO				
EXPENDITURES	0.045.007	0.704.007	0.504.004	400 500
General Government Support	6,215,307	6,721,807	6,591,281	130,526
Public Safety	13,913,978	13,933,478	14,191,650	(258,172)
Health	73,618	74,618	74,242	376
Transportation Secretarity and Boundary and	3,005,466	2,856,486	2,727,931	128,555
Economic Opportunity and Development	110,000	110,000	99,418	10,582
Culture and Recreation	3,602,666	3,652,665	3,413,612	239,053
Home and Community Service	4,343,240	4,329,240	4,197,490	131,750
Employee Benefits	14,160,399	15,356,244	14,642,485	713,759
Interest	-	- 47.004.500	305,835	(305,835)
Total expenditures	45,424,674	47,034,538	46,243,944	790,594
OTHER FINANCING SOURCES (USES)				
Transfers in	2,569,000	2,569,000	2,617,537	48,537
Transfers out	(3,088,680)	(3,088,680)	(3,184,752)	(96,072)
Total other financing sources (uses)	(519,680)	(519,680)	(567,215)	(47,535)
TOTAL EXPENDITURES AND OTHER FINANCING USES	45,944,354	47,554,218	46,811,159	743,059
EXCESS OF REVENUES AND OTHER FINANCING SOURCES OVER EXPENDITURES AND OTHER FINANCING USES			930,531	\$ 3,390,395
FUND BALANCE, BEGINNING OF YEAR			15,881,361	
FUND BALANCE, END OF YEAR			\$ 16,811,892	

Required Supplementary Information Schedule of Other Postemployment Benefits Liability

			•	Years Ended May 31,				
	2023	<u> </u>	2022		2021		2020	2019
Service cost	\$ 4,19	2,158	\$ 6,102,636	\$	5,254,287	\$	4,875,644	\$ 4,464,875
Interest	5,07	4,302	2,840,885		3,897,930		4,244,669	4,007,301
Differences between expected and actual experience	(12,25	4,680)	6,692,071		(523,515)		(7,219,855)	1,937,276
Changes of assumptions or other inputs	(13,49	0,181)	(53,970,848)		24,568,960		9,683,550	-
Benefit payments	(3,42	2,326)	(2,964,489)		(2,507,393)		(2,579,034)	(2,674,723)
Net change in total OPEB liability	(19,90	0,727)	(41,299,745)		30,690,269		9,004,974	7,734,729
Total OPEB liability - beginning of year	138,85	4,492	180,154,237		149,463,968		140,458,994	 132,724,265
Total OPEB liability - end of year	\$ 118,95	3,765	\$ 138,854,492	\$	180,154,237	\$	149,463,968	\$ 140,458,994
Covered-employee payroll	\$ 25,29	4,934	\$ 24,049,337	\$	22,599,104	\$	25,343,661	22009076
Total OPEB liability as a percentage of covered-employee payroll	47	0.27%	577.37%		797.17%		589.75%	638.19%

Schedule is intended to show information for ten years. Additional years will be displayed as they become available.

Required Supplementary Information Schedule of Proportionate Share of the Net Pension Liability (Asset)

					May 31,				
	2023	2022	2021	2020	2019	2018	2017	2016	2015
ERS									
Village's proportion of the net pension liability (asset)	0.0380060%	0.0407781%	0.0440932%	0.0423724%	0.0432123%	0.0457863%	0.0467436%	0.0448793%	0.0455493%
Village's proportionate share of the net pension liability (asset)	\$ 8,150,020	\$ (3,333,442)	\$ 44,492	\$ 11,326,544	\$ 3,083,640	\$ 1,488,658	\$ 4,412,994	\$ 7,243,956	\$ 1,549,419
Village's covered payroll	\$ 12,853,694	\$ 13,388,558	\$ 13,596,956	\$ 14,507,511	\$ 13,224,405	\$ 13,177,965	\$ 13,153,344	\$ 13,716,005	\$ 12,661,664
Village's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	63.41%	-24.90%	0.33%	78.07%	23.32%	11.21%	33.39%	52.52%	12.24%
Plan fiduciary net position as a percentage of the total pension liability (asset)	90.78%	103.65%	99.95%	86.39%	96.27%	98.24%	94.70%	90.68%	97.95%
					May 31,				
	2023	2022	2021	2020	2019	2018	2017	2016	2015
PFRS Village's proportion of the net pension liability	0.2376817%	0.2241329%	0.2105562%	0.2228478%	0.2216663%	0.2296344%	0.2425830%	0.2622000%	0.0264672%
Village's proportionate share of the net pension liability	\$ 13,097,382	\$ 1,273,175	\$ 3,655,837	\$ 11,911,073	\$ 3,717,484	\$ 2,321,046	\$ 5,027,902	\$ 7,763,183	\$ 679,116
Village's covered payroll	\$ 9,508,586	\$ 9,084,904	\$ 9,064,133	\$ 8,405,181	\$ 8,248,738	\$ 8,408,694	\$ 8,275,129	\$ 8,712,398	\$ 8,746,302
Village's proportionate share of the net pension liability as a percentage of its covered payroll	137.74%	14.01%	40.33%	141.71%	45.07%	27.60%	60.76%	89.11%	7.76%
Plan fiduciary net position as a percentage of the total pension liability	87.43%	98.66%	95.79%	84.86%	95.09%	96.96%	93.46%	90.24%	99.00%

Schedule is intended to show information for ten years. Additional years will be displayed as they become available.

Required Supplementary Information Schedule of Pension Contributions

					Ma	y 31,				
	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
ERS Contractually required contribution	\$ 1,417,04	0 \$ 2,059,320	\$ 2,096,893	\$ 1,855,567	\$ 1,856,468	\$ 1,941,494	\$ 2,010,172	\$ 2,172,165	\$ 2,489,116	\$ 2,795,580
Contributions in relation to the contractually required contribution	\$ 1,417,04	0 \$ 2,059,320	\$ 2,096,893	\$ 1,855,567	\$ 1,856,468	\$ 1,941,494	\$ 2,010,172	\$ 2,172,165	\$ 2,489,116	\$ 2,795,580
Contribution deficiency (excess)		<u> </u>								
Village's covered payroll	\$ 12,853,69	4 \$ 13,388,558	\$ 13,596,956	\$ 14,507,511	\$ 13,224,405	\$ 13,177,965	\$ 13,153,344	\$ 13,716,005	\$ 12,661,664	\$ 12,828,119
Contributions as a percentage of covered payroll	11.02	% 15.38%	15.42%	12.79%	14.04%	14.73%	15.28%	15.84%	19.66%	21.79%
					Ma	v 31.				
	2023	2022	2021	2020	Ma 2019	y 31, 2018	2017	2016	2015	2014
PFRS Contractually required contribution	2023 \$ 2,536,70		2021 \$ 2,011,429	2020 \$ 1,889,044			2017 \$ 2,104,640	2016 \$ 1,694,871	2015 \$ 2,886,280	2014 \$ 2,321,824
		4 \$ 2,547,974	\$ 2,011,429		2019	2018				
Contractually required contribution	\$ 2,536,70	4 \$ 2,547,974	\$ 2,011,429	\$ 1,889,044	2019 \$ 1,920,420	2018 \$ 2,034,338	\$ 2,104,640	\$ 1,694,871	\$ 2,886,280	\$ 2,321,824
Contractually required contribution Contributions in relation to the contractually required contribution	\$ 2,536,70	4 \$ 2,547,974 4 \$ 2,547,974	\$ 2,011,429	\$ 1,889,044 \$ 1,889,044	2019 \$ 1,920,420	2018 \$ 2,034,338	\$ 2,104,640	\$ 1,694,871	\$ 2,886,280	\$ 2,321,824

Supplementary Information Combining Balance Sheet - Non-Major Governmental Funds

		31, 2023			
	Communit	ty Section 8			
	Developme	ent Housing	Debt Service	Total	
ASSETS	·				
Cash and cash equivalents, unrestricted	\$ 42,39	98 \$ -	\$ 721,786	\$ 764,184	
Cash and cash equivalents, restricted	27,08	88 609,487	-	636,575	
Receivables					
Due from other governments	105,38	86 149	-	105,535	
Due from other funds	107,3	53 -	-	107,353	
Accounts		- 1,152	<u> </u>	1,152	
Total assets	\$ 282,22	\$ 610,788	\$ 721,786	\$ 1,614,799	
LIABILITIES					
Accounts payable	\$ 1,3	72 \$ 24,699	\$ -	\$ 26,071	
Due to other funds	214,30	01 20,796	-	235,097	
Total liabilities	215,6	73 45,495		261,168	
FUND BALANCES					
Restricted	27,08	88 565,293	721,786	1,314,167	
Assigned	39,46	64 -	-	39,464	
Total fund balances	66,5	52 565,293	721,786	1,353,631	
Total liabilities and fund balances	\$ 282,22	<u> \$ 610,788</u>	\$ 721,786	\$ 1,614,799	

Supplementary Information
Combining Revenues, Expenditures, and Changes in Fund Balance Non-Major Governmental Funds

	Year Ended May 31, 2023						
	Community	Section 8	-				
	Development	Housing	Debt Service	Total			
REVENUES							
Departmental income	\$ -	\$ 3,789	\$ -	\$ 3,789			
Use of money and property	1,009	5,240	10,137	16,386			
State aid	30,000	-	-	30,000			
Federal aid	126,273	3,040,624	-	3,166,897			
Miscellaneous	-	-	66,869	66,869			
Total revenues	157,282	3,049,653	77,006	3,283,941			
EXPENDITURES							
Economic opportunity and development	-	3,024,608	-	3,024,608			
Home and community services	252,345	-	-	252,345			
Employee benefits	· -	26,215	-	26,215			
Debt service		,		,			
Principal	<u>-</u>	-	2,484,801	2,484,801			
Interest	<u>-</u>	_	603,879	603,879			
Total expenditures	252,345	3,050,823	3,088,680	6,391,848			
Deficiency of revenue over expenditures	(95,063)	(1,170)	(3,011,674)	(3,107,907)			
OTHER FINANCING SOURCES (USES)							
Transfers in	96,072	-	3,088,680	3,184,752			
BANs repaid through bond proceeds	-	_	(8,800,000)	(8,800,000)			
Bond premiums	-	_	661,489	661,489			
Bond proceeds	-	_	8,177,288	8,177,288			
Total other financing sources (uses)	96,072	-	3,127,457	3,223,529			
NET CHANGES IN FUND BALANCES	1,009	(1,170)	115,783	115,622			
FUND BALANCES, BEGINNING OF YEAR	65,543	566,463	606,003	1,238,009			
FUND BALANCES, END OF YEAR	\$ 66,552	\$ 565,293	\$ 721,786	\$ 1,353,631			